## WHOLE COUNCIL ELECTIONS - ANALYSIS

## 1. Overview of Factors to be Included

- Consideration of pros and cons (including those summarised from the consultation below)
- Impact on time and resources for officers and Members, including the interruption to the committee flow
- Cost analysis
- Consultation - method and content (see Appendix 2)


## 2. Pros and Cons of Whole Council Elections - Summary from Member Workshop, Survey and Committees

| Pro | Con |
| :--- | :--- |
| Stability - would enable 4 years of <br> strategy, work and building <br> relationships | Increased potential for wholesale <br> change - could lose many experienced <br> Councillors and impact on continuity |
| Could improve voter engagement - <br> reduced voter fatigue and potentially <br> increase turnout | Parishes would need to align or face <br> additional costs and their by-elections <br> are less likely to coincide with borough <br> elections. |
| Lower cost - see cost analysis | Hard to find suitable candidates for 55 <br> seats |
| Increased focus on borough-wide issues <br> for election campaigns | Reduced focus on Independent <br> candidates and Ward/Street issues for <br> election campaigns |
| Greater scope for wholesale policy <br> change | Local elections can be related to <br> National Politics so could become out <br> of step with feelings. |
| Clearer delineation between Borough <br> and County as distinction between <br> elections would be clearer | Extra work for whole council election <br> on the Elections team (e.g. <br> nominations) |
| Training and induction for councillors is <br> easier - done as one cohort | Feeling of reduced political <br> accountability immediately following <br> an election and less gradual change |
| Reduced time spent campaigning and <br> canvassing, and in 'purdah' | Less canvassing to put Members in <br> touch with their electorate |

APPENDIX 1

| ELECTIONS BY THIRDS | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Election Type | District | County | District | District | District | County | District |
|  | PCC |  | General |  | PCC |  |  |
|  |  |  |  |  |  |  |  |
| Estimated proportion of spend | $50 \%$ | $0 \%$ | $50 \%$ | $100 \%$ | $50 \%$ | $0 \%$ | $100 \%$ |
|  |  |  |  |  |  |  |  |
| Estimated Expenditure | $£ 82,000$ | $£ 0$ | $£ 82,000$ | $£ 164,000$ | $£ 82,000$ | $£ 0$ | $£ 164,000$ |

## District Election Cost (based on budget

incl. by elections)
£164,000
4 year Cost
£410,000

| WHOLE COUNCIL ELECTIONS | $\mathbf{2 0 2 0}$ | $\mathbf{2 0 2 1}$ | $\mathbf{2 0 2 2}$ | $\mathbf{2 0 2 3}$ | $\mathbf{2 0 2 4}$ | $\mathbf{2 0 2 5}$ | $\mathbf{2 0 2 6}$ |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Election Type | District | County | District | District | PCC | County |  |
|  | PCC |  | General |  |  |  |  |
| Estimated proportion of spend | $50 \%$ | $0 \%$ | $50 \%$ | $100 \%$ | $0 \%$ | $0 \%$ | $0 \%$ |
| Estimated Expenditure | $£ 82,000$ | $£ 0$ | $£ 82,000$ | $£ 275,000$ | $£ 0$ | $£ 0$ | $£ 0$ |


| District Election Cost (Estimate incl. by |  |
| :--- | ---: |
| elections) | $£ 275,000$ |
| 4 year Cost | $£ 275,000$ |
|  |  |
| Whole Council Election Saving | $£ 135,000$ |
| Annualised | $£ 33,750$ |


|  | Election By Thirds | Whole Council Election |
| :---: | :---: | :---: |
| Vacancies | 18 or 19 | 55 <br> Wards |
| Electorate (est.) | 18 or 19 | 26 or 55 (if single <br> member wards <br> adopted) |
| Cost (incl. by elections) | 90 k | 120 k |
| Parish elections <br> (dependent on contested) | $£ 164 \mathrm{k}$ | $£ 275 \mathrm{k}$ |

## 3. Practical Impact on the Calendar:

- Currently lose early May from the calendar, as per our local choice
- Publicity restrictions in place 'Purdah' - limits types of decisions able to be taken in April (impact is managed so minimal in practice)
- Publicity restrictions currently happen in four out of four years (three Borough, one County)
- Under Whole Council Elections publicity restrictions would happen in two out of four years (one Borough, one County)


## 4. Impact on Electoral Services and elections resourcing

4.1 Electoral Services carry out Electoral Registration functions and Election functions. Whole Council Elections impacts only on Borough Elections not any other function performed by the team as set below:

| Electoral Registration | Election functions |
| :--- | :--- |
| - Rolling registration | - Primary election activity - Parliamentary, |
| - Annual Canvass | County, PCC and referendums |
| - Postal refresh (January) | By elections (Parliamentary, PCC, |
| - Service voters and other declarations | County, Borough, and Parish) |
| • Polling Place Review | Other elections (i.e. prison) |
| - Community Governance Reviews | • Neighbourhood plan referendums |
| - Roundary maintenance (UPRNs etc.) | - Other (misc.) referendums (e.g. linked |
| - to CGR or BID) |  |

4.2 Running elections involves the work of the Electoral Services team and officers from Democratic Services, Policy and Communications, Business Improvement, Borough Services and others in preparing for the count. On the day of the poll and count staff from across the authority are given a day to work on the election.
4.3 It is hard to estimate the full resource opportunity cost of this - but in any event these resource requirements would only be removed one year in four - assuming no other elections take place in that year (i.e. a General Election).
4.4 The possibility of electoral services staffing reductions has been raised previously but this is unlikely to be achievable (see 4.1). As shown we would have elections three years in every four as a minimum, and registration work is now all year round. However, the additional time freed up one year in four (assuming no General Election) would be to provide capacity to ensure all other activities are up to date, look at Democratic Engagement, and look at services developments through improvements to the canvass, registration and election processes.
4.5 There is an argument that currently, with local elections run three years in four and county elections in the fourth, that electoral services and the wider elections team maintain practice at running local elections and this improves our ability to deliver them. It could also be argued that running
a local election for the whole council would be a significantly bigger undertaking than an election by thirds. However, in reality, with the number of elections we would be running, and our capacity to run larger elections (such as a General Election) it is really only the scale of the nominations process that would represent a new challenge for the team. We would put in place actions required to cover this (for example providing office cover to free electoral services staff to receive nominations). The cost of a Whole Council Election budget has factored in the increased size of an all out election, potential complexities from multimember wards and an increase in by-elections in coming to the savings calculation.

## 5. Impacts on Members

5.1 Members would be better placed to comment on the resource requirement and impacts of interruptions caused by elections due to campaigning and publicity restrictions. Depending on the natural timings of issues publicity restrictions 'Purdah' could have either a significant or limited impact each year. Campaigning impacts would presumably have a varying degree of impact dependent upon the 'party machinery' available to support local groups and is not something that officers can effectively evaluate.

