

# **Maidstone – Hackney Carriage Unmet Demand Survey**

**Final Report** 





# **EXECUTIVE SUMMARY**

# Key points

This survey has been conducted by Vector Transport Consultancy on behalf of Maidstone Borough Council.

The survey is intended to fulfil the requirements of Section 16 of the 1985 Transport Act and to address the questions raised in the Department for Transport (DfT) 2010 Best Practice Guidance.

The objectives of the study may be broadly defined as:

- Consultation with major stakeholders
- · Consultation with the trade
- Public consultation
- An unmet need survey
- A mystery shopper survey

There were twelve taxi ranking locations surveyed in Maidstone. The locations of the ranks surveyed were as follows:

King Street

King Street at High Street (outside Lush)

High Street HSBC (informal night time rank)

High Street Lower (opposite Players)

Barker Road

**Pudding Lane** 

St Faiths Street

**Earl Street Lower** 

Earl Street Upper

Maidstone East

Maidstone West

County Hall (Week Street)

No activity was observed at Barker Road, Pudding Lane, St Faiths Street, Earl Street Lower and Maidstone West. The rank space at Maidstone West was persistently full of parked vehicles.

Low levels of activity were observed at King Street HSBC, High Street Lower and Earl Street Upper. For most of the rank operational time, the rank on High Street Lower was full of parked vehicles. On Saturday evening, some of those vehicles were issued with parking tickets.

The majority of Hackney Carriage hires occurred at the rank on King Street, at the junction with the High Street, outside the Lush shop. This rank accounted for 75% of all observed hires.

The taxi ranks were surveyed, using video cameras fixed to nearby lamp posts and sign posts, from Thursday morning (13<sup>th</sup> June 2019) to the following Sunday morning (16<sup>th</sup> June 2019), in order to capture the busiest periods of the week, along with quiet periods. This ensured that if there is any unmet demand that these are the days when this was most likely to be evident, as passenger waiting delays.



For most of the three days observed, passenger queuing was infrequent. There were no persistent queues which formed, to wait for Hackney Carriages at ranks.

The peak deployment of Hackney Carriages was around 80% of the fleet on Saturday night. There was adequate reserve capacity in the fleet to cope with peaks in demand and some capacity for additional demand, should it be necessary.

Public consultation was undertaken through questionnaire surveys conducted on street and online. There was little evidence of public dissatisfaction with Hackney Carriage services.

Stakeholder consultation was undertaken with the taxi trade, minority group representatives, licensed premises, the police, politicians and Council representatives...

The public and stakeholder consultation feedback indicated that:

- The public and stakeholders are generally content with the level of service provided by Hackney Carriages.
- No significant concerns or issues were raised with respect to services provided for mobility impaired passengers.
- The storage capacity of the High Street rank is insufficient to accommodate all of the hackney carriages waiting for fares.
- One or more new ranks on the High Street were suggested by several consultees.

#### Unmet need assessment

Data from the taxi rank surveys was used, together with any indication from the public consultation surveys, of frustration with non-availability of Hackney Carriages, to calculate an Index of Significant Unmet Demand (ISUD). The ISUD index value calculated from the survey results indicates that the level is well below the threshold which is held to indicate that the level of unmet demand is significant.

#### **Trade Consultation**

Trade representatives and drivers were consulted to seek their views on the Hackney Carriage trade in Maidstone. The principal issues which were raised by the trade were:

- Lack of space on the King Street rank
- Concern regarding poor English language skills amongst some new drivers
- The trade concentrates on the ranks at High Street / King Street (outside Lush), King Street and Maidstone East Railways station. It is felt, by the trade, that there is no demand at the other ranks and that they are effectively redundant.

#### **Mystery Shopper Surveys**

Mystery Shopper surveys were undertaken to test willingness of drivers to accept short distance fares and to survey the passenger experience using Hackney Carriages and private hire vehicles in Maidstone. The mystery shopper surveys incorporated solo passengers, wheelchair users and a guide dog user survey. Both Hackney Carriages and private hire vehicles were surveyed in the mystery shopper survey. Generally, the passenger experience was good and the Hackney Carriages surveyed were clean, in good condition and well driven. Most drivers communicated well. However, there were some drivers who appeared unhappy with accepting a short distance hire. Wheelchair test purchases were generally successful and drivers helpful. However, one driver seemed unhappy with carrying a wheelchair bound passenger and boarded the wheelchair by boarding the passenger in the wheelchair, without using ramps and failed to secure the wheelchair for the journey.



All test purchases with a guide dog were successful and in all cases, drivers offered suitable assistance.

There were no instances of refusals or over charging.

#### Conclusions

The primary purpose of this study is to determine whether there is evidence of significant unmet demand. The conclusion is that there is **no significant unmet demand**.

Users and stakeholders are generally content with the service provided by Hackney Carriages.

There is little evidence of unmet demand at present and the level is below that which would be considered to be significant. Therefore, the survey has concluded that there is **no significant unmet demand** for Hackney Carriages in Maidstone.

There is adequate spare capacity in the fleet to cater for short term fluctuations in demand, such as bank holidays and end of month weekends. There is adequate capacity in the fleet to cater for further growth in demand should it occur. There appears to be more Hackney Carriages in the fleet in Maidstone, than could be sustained by rank hires alone.

There is no significant unmet demand. Therefore, there is no compelling need to increase the number of Hackney Carriage Licences, on the basis of public benefit.

On this basis the authority has discretion in its hackney licensing policy and may either:

- Maintain the current limit
- Issue any number of additional plates as it sees fit,
- Remove the numerical limit





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# 1 STUDY OBJECTIVES

#### 1.1 General

This study has been conducted by Vector Transport Consultancy on behalf of Maidstone Borough Council.

The study is intended to fulfil the requirements of Section 16 of the 1985 Transport Act and to address the questions raised in the Department for Transport (DfT) 2010 Best Practice Guidance.

The principle objectives of the study include:

- Consultation with major stakeholders
- Consultation with the trade
- Consultation with the public
- Taxi rank surveys

In addition, a mystery shopper survey was undertaken to test the level of service provided by Hackney Carriages at ranks in Maidstone, for various types of user and to test acceptance of short distance journeys.



# 2 BACKGROUND

#### 2.1 Definitions

This report refers to Taxis, Hackney Carriages and Private Hire Vehicles. Both Hackney Carriages and Private Hire Vehicles are licensed to operate within the Maidstone Council area.

Hackney Carriages may be hired in three ways. These are; on street hailing, hire at a taxi rank and by telephone or taxi office booking.

Private Hire Vehicles may only be hired through advance booking. This is generally done by telephone or at a Private Hire Vehicle operator's office.

It is common for members of the public to have limited knowledge of the difference between Hackney Carriages and Private Hire Vehicles. Indeed, both types of licensed vehicles are frequently referred to collectively as Taxis. In this report, the term Licensed Vehicle(s) is used as a generic term to encompass both Hackney Carriages and Private Hire Vehicles, though where appropriate, the specific type of licensed vehicle is identified.

Licensed Vehicle operations can often include:

- Independent (often sole trader) owner drivers who only operate at times and on days of their choosing;
- 'Independents' who share their vehicle with one or occasionally more than one other licensed drivers, who do not have a vehicle of their own, meaning the one vehicle can be available up to 24 hours a day, 7 days a week;
- Radio / PDA booking circuits, taking bookings up to 24 hours a day, which
  they pass on to self-employed drivers that sign up to the circuit or
  sometimes drivers that join as a shareholder, where the circuit operates as
  a co-operative. The times drivers operate relate to the demands on the
  circuit. It's also possible that some drivers are members of more than 1
  radio circuit:
- Limited companies operating either Hackney Carriage, PHV based services or
- Both using their own vehicles and employing drivers to operate them on their behalf.

Maidstone Council is the licensing authority for Hackney Carriage and Private Hire operators, drivers and vehicles within their area. They are able to specify the standards they require (over and above the legal minima) for operators, drivers and vehicles, they can regulate Hackney Carriage fares and specify the number of Hackney licenses they issue.

#### 2.2 DfT guidance on Unmet Demand surveys

In 2006 the Department for Transport (DfT) issued Good Practice Guidance to licensing authorities on the Hackney Carriage and Private Hire Vehicle (PHV) industry. This guidance was updated in 2010. It includes advice on the measurement of unmet demand.



Significant Unmet Demand (SUD) has two components:

- Observed or 'patent' demand that which is directly observable
- Latent or 'suppressed' demand that which is released by additional supply.

Where a limit has been imposed, the DfT recommend that surveys be repeated every three years to confirm that unmet demand had not arisen.

#### 2.3 Observed unmet demand

Observed, or patent unmet demand is determined from direct observation of passenger waiting times at representative taxi ranks and at representative times of day. Where the supply of taxis at a particular time and location is inadequate, intending passengers will have to wait until a taxi arrives. Where this waiting time becomes excessive there is unmet demand and where this occurs at a number of locations and for lengthy periods it constitutes Significant Unmet Demand.

#### 2.4 Latent unmet demand

Where potential passengers are deterred from using taxis through the assumption or knowledge that waiting times will be high, these passengers may decide not to travel or use an alternative means of transport. These passengers will not feature in the taxi rank surveys. Therefore to get an estimate of this latent demand an alternative form of survey is required. This generally consists of face to face interviews with pedestrians to enquire about their experience in hiring and using taxis. Such a survey can also provide other information on taxi use.

# 2.5 Other Surveys

The DfT guidance also recommends that stakeholders such as taxi providers and representatives of groups which rely heavily on taxis are contacted for their opinions on the number of taxis and the possible impact of licence quantity controls.

# 2.6 Breakdown of the Hackney Carriage trade

Markets and hire methods typically targeted by Hackneys, in the UK, include:

- Public, private and unofficial ranks;
- Flag down/on-street;
- Telephone / radio bookings
- Contract work for statutory authorities such as for education authorities or social services;
- Commercial contract work;
- One off/occasional private hire for individuals or organisations;
- Evening leisure;
- Daytime shopping/social/business;
- Tourism
- Various combinations of the above that 'fit together' in time

Practices vary by location. For example, in some locations, a large proportion of work is serviced by radio bookings or bookings provided through pda's or mobile phone apps, whereas in other areas, work is based on rank based hire.



In some areas almost all of the trade may focus on one particular aspect of the market at the same time (i.e. school contracts) causing there to be unmet demands in other parts of the market at that time.

The market for taxis – both Private Hire Vehicles and Hackneys is therefore influenced by many factors – both on the demand and the supply side. Demand, for example, is influenced by:

- The overall population,
- The extent of car ownership,
- Availability of other transport including public, community and private transport,
- Levels of mobility impairment and disability,.
- Seasonality,

The extent and hours of the night time economy will affect demand. The market will also be influenced by the supply of Hackney and PHVs, in terms of the quality, affordability and quantity of provision – both perceived and actual.



# 3 BACKGROUND TO TAXI LICENSING IN MAIDSTONE

# 3.1 The Maidstone Borough Council area

The mid 2017 population estimate for Maidstone is 167,730. The Borough is home to 9.1 per cent of the Kent and Medway population (2015 Mid Year Estimate) and borders Swale, Ashford, Tunbridge Wells, Tonbridge and Malling Boroughs and Medway Unitary Authority.. Maidstone town centre has an active night time economy.

# 3.2 Council policy context

The Local Transport Plan for Tunbridge Wells (Kent Local Transport Plan 4: Delivering Growth without Gridlock 2016–2031) makes no mention of the potential role that licensed vehicles may play in local transport. However, the Maidstone Integrated Transport Strategy 2011 – 2031 does mention the role that licensed vehicles play towards reducing single car occupancy.

#### 3.3 Licensed vehicle statistics

Historic licensed vehicle numbers are presented in Table 1. This enables a comparison between Hackney Carriage and Private Hire Vehicle numbers to be made. Data has been obtained from Department for Transport Statistics. No 2009 data was available.

Year	Hackney	Private	Total	Driver
	Carriages	Hire	licensed	numbers
		Vehicles	vehicles	
2005	39	320	359	450
2007	45	365	410	398
2011	48	287	335	389
2013	48	223	271	340
2015	48	254	302	426
2017	48	236	384	392
2018	48	201	249	346

**Table 1 - Historic Licence information** 

Drivers in Maidstone Borough may be licensed to drive Hackney Carriages, Private Hire Vehicles or Dual Licensed, to drive both types of licensed vehicles. The ratio of drivers to vehicles, in 2018, was 1.39. This statistic corroborates trade feedback, that there is some multi-shift operation of licensed vehicles. It was noted that there was an anomaly in the historic data from 2007, which suggest that there were more licensed vehicles than drivers.

The number of licensed drivers had reduced in recent years. Similarly, the number of private hire vehicles had reduced, owning to fewer private hire vehicles. This factor may reduce the number of licensed vehicles available for hire in Maidstone. However, it may be the case that private hire operators fulfil more hires using licensed vehicles



The proportion of Hackney Carriages and Private Hire Vehicles, per 1,000 population (mid 2017 values), for all authorities in the South East region, is presented in Table 2 and Figure 1. Authorities are grouped by those which limit the number of Hackney Carriages and those which do not. These groups are each ordered in terms of increasing proportions of total licensed vehicles per 1,000 population. Maidstone has a relatively low proportion of Hackney Carriages per 1,000 population, compared with other authority areas which apply a limit. Maidstone, along with Aylesbury Vale, Test Valley and Havant, shares the lowest proportion at 0.3 per 1,000 population. The proportion of Hackney Carriages is lower in Maidstone, than the ratios generally observed in areas which do not limit.



Table 2 - Proportions of licensed vehicles per 1,000 population

Licensing Area	Population (mid-2017 estimate)	Hackney Carriages	Private Hire Vehicles	Total licenced vehicles	Hackney Carriages per 1,000 population	Private Hire Vehicles per 1,000 population	Total licenced vehicles per 1,000 population
Maidstone [Limited]	167,730	48	201	249	0.3	1.2	1.5
Dover [Limited]	115,803	69	139	208		1.2	
West Berkshire [Limited]	158,473	180	154	334	1.1	1.0	2.1
Test Valley [Limited]	123957	39	225	264		1.8	2.1
Tunbridge Wells [Limited]	118061	107	166	273	0.9	1.4	
Mid Sussex [Limited]	148,345	154 206	230 673	384 879	1.0	1.6 2.5	2.6 3.3
Milton Keynes [Limited] Brighton and Hove [Limited]	267521 288,155	570	480	1,050	2.0	1.7	3.6
Southampton [Limited]	252,359	283	695	978	1.1	2.8	3.9
Thanet [Limited]	141,337	108	446	554	0.8	3.2	3.9
Oxford [Limited]	154,582	107	533	640	0.7	3.4	
Slough [Limited]	148,768	107	614	721	0.7	4.1	4.8
Reading [Limited]	163,075	216	657	873	1.3	4.0	
Portsmouth [Limited]	214,718	234	1,031	1,265	1.1	4.8	
Crawley [Limited]	111664	123	657	780	1.1	5.9	7.0
Havant [Limited]	125065	40	857	897	0.3	6.9	
Aylesbury Vale [Limited]	196,020 164,980	56 88		1,422 215	0.3	7.0 0.8	
Wokingham [No Limit] Horsham [No Limit]	140,142	51	153	204	0.5	1.1	1.5
Arun [No Limit]	158,657	206		231	1.3	0.2	
Spelthorne [No Limit]	99,120	79	81	160		0.8	
Ashford [No Limit]	127,527	108	99	207	0.8	0.8	1.6
Rother [No Limit]	94,997	110	50	160		0.5	1.7
Gravesham [No Limit]	106,121	155	31	186	1.5	0.3	
Isle of Wight [No Limit]	140,984	206	52	258	1.5	0.4	
Tandridge [No Limit]	87,297	120	42	162	1.4	0.5	
Swale [No Limit]	146,694	214	69	283	1.5	0.5	1.9
Gosport [No Limit]	85,509	69	101	170	0.8	1.2	2.0
Runnymede [No Limit]	86,882 116,219	119 186	70 68	189 254	1.4 1.6	0.8	2.2
Fareham [No Limit] Basingstoke and Deane [No Limit]	175337	69	316	385	0.4	1.8	
Surrey Heath [No Limit]	88,765	106	90	196	1.2	1.0	
Mole Valley [No Limit]	87128	114	85	199	1.3	1.0	
Waverley [No Limit]	125,010	218	81	299	1.7	0.6	
West Oxfordshire [No Limit]	109,266	143	120	263	1.3	1.1	2.4
Adur [No Limit]	63,721	64	91	155	1.0	1.4	
Bracknell Forest [No Limit]	120,377	86	207	293	0.7	1.7	2.4
Sevenoaks [No Limit]	119,429	189	102	291	1.6	0.9	2.4
Rushmoor [No Limit]	95,817	124	113	237	1.3	1.2	2.5 2.5
Worthing [No Limit] Folkestone and Hythe [No Limit]	109,632 111,427	74 215	204 72	278 287	0.7 1.9	1.9 0.6	
New Forest [No Limit]	179,590	140	329	469	0.8	1.8	
Chichester [No Limit]	120,192	33	285	318	0.3	2.4	
South Bucks [No Limit]	69,785	88	97	185	1.3	1.4	2.7
Hart [No Limit]	95,465	185	72	257	1.9	0.8	2.7
Medway [No Limit]	277,616	501	251	752	1.8	0.9	2.7
Cherwell [No Limit]	147,602	146	262	408	1.0	1.8	
East Hampshire [No Limit]	119,392	102		336		2.0	
Winchester [No Limit]	123,879	141	208	349	1.1	1.7	2.8
Wealden [No Limit]	158,941	160	294	454	1.0	1.8	2.9
Lewes [No Limit] Chiltern [No Limit]	102,257 95,355	172 143	124 135	296 278	1.7 1.5	1.2 1.4	2.9
Wycombe [No Limit]	174,758	86	437	523	0.5	2.5	
Dartford [No Limit]	107,516	216	111	327	2.0	1.0	
Canterbury [No Limit]	164,100	267	242	509	1.6	1.5	
Vale of White Horse [No Limit]	131,227	317	95	412	2.4	0.7	3.1
Guildford [No Limit]	147,777	143	330	473	1.0	2.2	3.2
Elmbridge [No Limit]	136379	187	290		1.4	2.1	3.5
Eastleigh [No Limit]	130498	102	431	533	0.8	3.3	
Hastings [No Limit]	92813	55	338	393	0.6	3.6	
Tonbridge and Malling [No Limit]	128,891	209 118	422	631	1.6	3.3 4.1	4.9
Eastbourne [No Limit] South Oxfordshire [No Limit]	103,251 139,767	689	428 175	546 864	1.1 4.9	1.3	5.3 6.2
Epsom and Ewell [No Limit]	79,451	59	466	525	0.7	5.9	6.6
Woking [No Limit]	101,129	155	541	696	1.5	5.3	
Reigate and Banstead [No Limit]	146,383	117	907	1,024	0.8	6.2	
Windsor and Maidenhead [No Limit]	150,140	178		1,200	1.2	6.8	



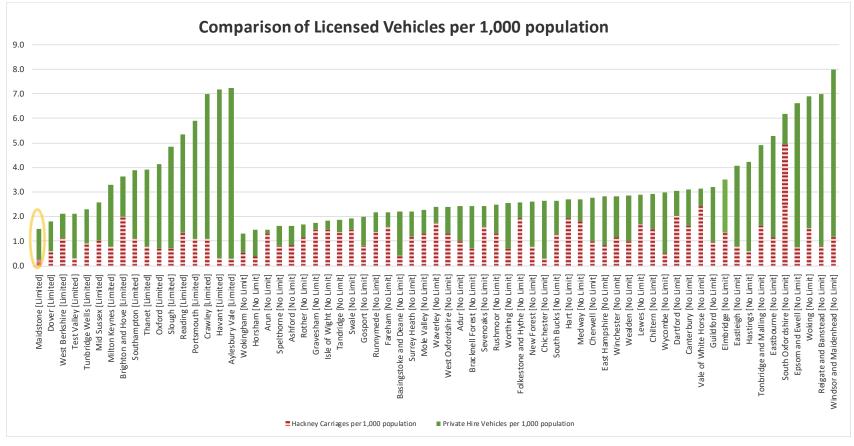


Figure 1 - Licensed Vehicles per 1,000 population



# 3.4 Rail Passenger growth

Interchange with rail services can be a significant generator of demand for Hackney Carriage services. Therefore, it is worth reviewing changes in rail patronage in railway stations serviced by Hackney Carriages. The two ranks in Maidstone which serve railway stations are Maidstone East Railway Station, and Maidstone West Railway Station. The volume of hires which Hackney Carriage drivers, waiting on the station ranks, can expect, would be anticipated to relate to the volume of passengers passing through the station.

Historic passenger volume trends are presented in Table 3 and Figure 2.

Total annual passenger entries and exits					
	Railway	station			
Vanu	Maidstone	Maidstone			
Year	East	West			
2006 - 7	1,877,269	415,298			
2007 - 8	1,978,547	550,875			
2008 - 9	2,088,582	562,943			
2009 - 10	1,889,886	372,120			
2010 - 11	1,839,396	391,745			
2011 - 12	1,805,500	495,896			
2012 - 13	1,343,900	834,293			
2013 - 14	1,339,752	831,718			
2014 - 15	1,358,356	843,268			
2015 - 16	1,337,663	830,421			
2016 - 17	1,363,702	846,586			
2017 - 18	1,412,958	877,164			

**Table 3 - Historic Rail Passenger Volumes** 

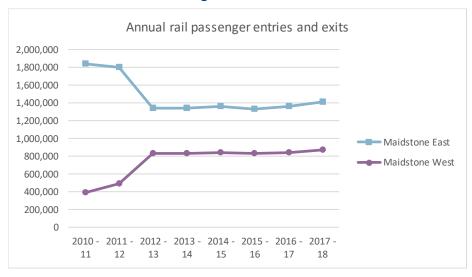


Figure 2 - Profile of annual rail passengers

The pattern of change at both stations exhibited modest growth from 2012



# 3.5 Fares comparison

Private Hire and Taxi Monthly magazine publish monthly league tables of the fares in Licensing Authorities in the UK. The Tariff 1 fares for a two mile journey (distance costs only) are compared and ranked. The higher the ranking, the more expensive the journey, compared with other authorities. The August 2019 table (the latest available at the time of preparation of this report) indicated that the fares in Maidstone were ranked 72 out of 363 authorities listed, with a fare of £6.50.

In terms of national fares, the highest comparable fare was £10.60 and the lowest £4.20. The mid ranked (position 181) fare was £5.90.



# 4 TAXI RANK SURVEYS

#### 4.1 Current taxi ranks

There were twelve taxi ranking locations surveyed in Maidstone. The locations of the ranks surveyed were as follows:

King Street

King Street at High Street (outside Lush)

High Street HSBC (informal night time rank)

High Street Lower (opposite Players)

Barker Road

**Pudding Lane** 

St Faiths Street

Earl Street Lower

Earl Street Upper

Maidstone East

Maidstone West

County Hall (Week Street)

No activity was observed at Barker Road, Pudding Lane, St Faiths Street, Earl Street Lower and Maidstone West. The rank space at Maidstone West was persistently full of parked vehicles.

Low levels of activity were observed at King Street HSBC, High Street Lower and Earl Street Upper. For most of the rank operational time, the rank on High Street Lower was full of parked vehicles. On Saturday evening, some of those vehicles were issued with parking tickets.

The majority of Hackney Carriage hires occurred at the rank on King Street, at the junction with the High Street, outside the Lush shop. This rank accounted for 75% of all observed hires.

The taxi ranks were surveyed, using video cameras fixed to nearby lamp posts and sign posts, from Thursday morning (13<sup>th</sup> June 2019) to the following Sunday morning (16<sup>th</sup> June 2019), in order to capture the busiest periods of the week, along with quiet periods. This ensured that if there is any unmet demand that these are the days when this was most likely to be evident, as passenger waiting delays.

For most of the three days observed, passenger queuing was infrequent. There were no persistent queues which formed, to wait for Hackney Carriages at ranks.

# 4.2 Rank survey results

Full details of tabulated arrival frequencies and waiting times for Hackney Carriages and passengers are presented in Appendix A. Summary results are presented below.



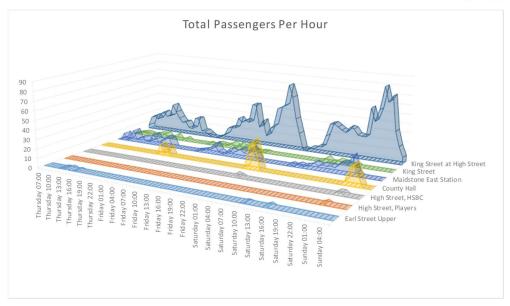


Figure 3 - Passengers per hour at each rank

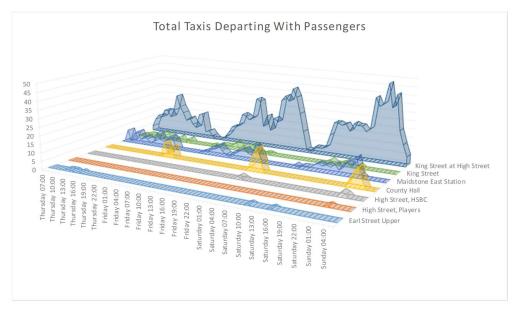


Figure 4 - Hackney Carriages per hour (with passengers)



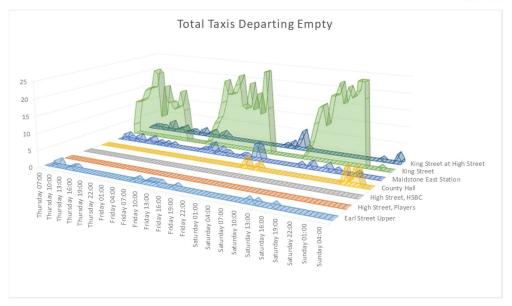


Figure 5 - Empty Hackney Carriage Departures from each rank

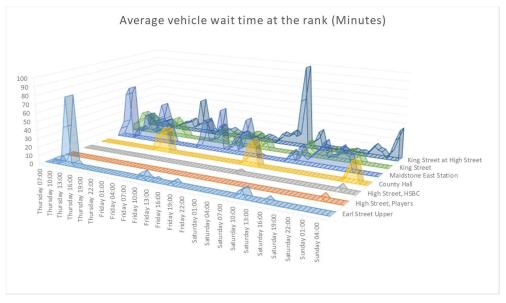


Figure 6 - Average time each vehicle spends waiting at the rank each hour



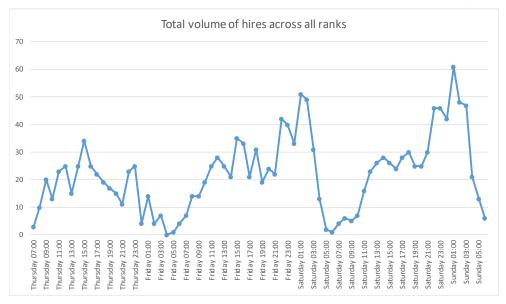


Figure 7 – Total volume of hires aggregated across all ranks per hour

**Table 4 – Summary totals Thursday to Friday** 

		Total taxis				Average vehicle
	Total taxis	departing the	Total taxis	Total passengers	Average	wait time at the
	departing the	ranks with	departing the	departing the	passengers per	ranks per taxi
Rank location	ranks empty	passengers	ranks	ranks	taxi	(minutes)
Total for all locations	258	359	617	474	1.3	13
Earl Street Upper	4	4	8	5	1.3	29
High Street, Players	0	0	0	0	0.0	0
High Street, HSBC	0	0	0	0	0.0	0
County Hall	0	18	18	24	1.3	23
Maidstone East Station	11	78	89	104	1.3	23
King Street	223	28	251	36	1.3	13
King Street at High Street	20	231	251	305	1.3	7

Table 5 - Summary totals - Friday to Saturday

Rank location	Total taxis departing the	Total taxis departing the ranks with	Total taxis departing the ranks	departing the	Average passengers per	Average vehicle wait time at the ranks per taxi
		passengers			taxi	(minutes)
Total for all locations	311	600	911	889	1.5	11
Earl Street Upper	6	0	6	0	0.0	2
High Street, Players	0	0	0	0	0.0	0
High Street, HSBC	0	3	3	5	1.7	1
County Hall	5	33	38	74	2.2	23
Maidstone East Station	21	74	95	99	1.3	20
King Street	265	33	298	41	1.2	10
King Street at High Street	14	457	471	670	1.5	8



Table 6 - Summary totals -Saturday to Sunday

		Total taxis				Average vehicle
	Total taxis	departing the	Total taxis	Total passengers	Average	wait time at the
	departing the	ranks with	departing the	departing the	passengers per	ranks per taxi
Rank location	ranks empty	passengers	ranks	ranks	taxi	(minutes)
Total for all locations	302	633	935	978	1.5	9
Earl Street Upper	3	2	5	3	1.5	5
High Street, Players	0	1	1	2	2.0	5
High Street, HSBC	0	5	5	6	1.2	2
County Hall	15	30	45	57	1.9	16
Maidstone East Station	8	76	84	113	1.5	17
King Street	271	14	285	21	1.5	9
King Street at High Street	5	505	510	776	1.5	7

Table 7 – Summary totals for all three days surveyed, Thursday to Sunday

		Total taxis			
	Total taxis	departing the	Total taxis	Total passengers	Average
	departing the	ranks with	departing the	departing the	passengers per
Rank location	ranks empty	passengers	ranks	ranks	taxi
Total for all locations	871	1592	2463	2341	1.5
Earl Street Upper	13	6	19	8	1.3
High Street, Players	0	1	1	2	2.0
High Street, HSBC	0	8	8	11	1.4
County Hall	20	81	101	155	1.9
Maidstone East Station	40	228	268	316	1.4
King Street	759	75	834	98	1.3
King Street at High Street	39	1193	1232	1751	1.5

# 4.3 Commentary on results

The rank on King Street, at the junction with the High Street, accounted for 75% of all hires. The other rank on King Street functions primarily as a feeder rank for the King Street / High Street rank. Therefore, most of the Hackney Carriages departing the rank on King Street, departed the rank empty, to move on to the King Street / High Street rank.

Whilst the King Street / High Street rank has two spaces for waiting Hackney Carriages, it was common practice for Hackney Carriages to move off the rank on King Street en-masse late at night (around 23:30) each night and all then queue on the King Street / High Street rank, occupying the road space behind and opposite the rank.

The volume of hires observed on Thursday was the lowest of the three days observed. The volume of hires on Friday and Saturday were similar. However, there was a higher peak in demand on Saturday night.

The profile suggests an active night time economy.

#### 4.4 Fleet deployment profile

Sample observations were undertaken, during each hour that each rank was active, to estimate the average time between a Hackney Carriage leaving the rank, following a hire and returning to the rear of the rank. This information, coupled with the hourly volume of hires, enables an estimate of how many Hackney Carriages were active, but not waiting at the rank. A representative estimate of the number of Hackney Carriages active but not at the rank, was calculated for each hour, for each active rank.



To illustrate this process, the following example is used. Say the average time taken to return to a rank, following a hire, is 18 minutes. At the rank, there are 5 hires per hour. Therefore, on average, a hire occurs every 12 minutes (5 per hour). In this example, at the start of the hour, the first hire occurs. After 12 minutes, the second hire occurs, at this point, the first vehicle hired has not yet returned to the rank. So, once the second hired vehicle has left the rank, two vehicles are travelling and not at the rank. After 18 minutes, the first vehicle returns to the rank, leaving one vehicle travelling and not at the rank. After 24 minutes total elapsed time, the next hire occurs and so, once again, two vehicles are travelling and not at the rank. This process continues and the number of vehicles travelling, having been hired, varies between one and two. An average number of vehicles active, away from the rank can thus be calculated as:

(number of hires per period) x (average return time, in minutes)

(length of period in minutes)

$$= 5 \times 18$$

=1.5 Hackney Carriages (average)

This calculated number of Hackney Carriages active and away from the rank, can be added to the average number of Hackney Carriages waiting at the rank, to derive the number of Hackney Carriages working from each rank, in each hour.

The calculated number of Hackney Carriages working from each rank, was aggregated across all ranks, for each hour observed.

The number of Hackney Carriages working in each hour is presented in Figure 8. The proportion of the fleet working in each hour is presented in Figure 9.



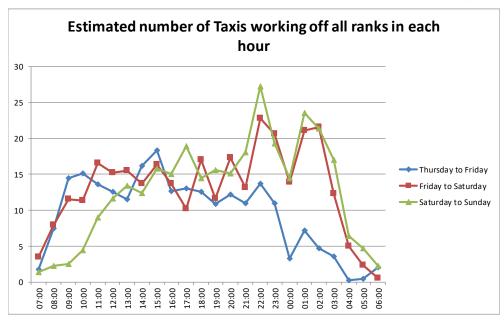


Figure 8 - Estimated number of Hackney Carriages working each hour

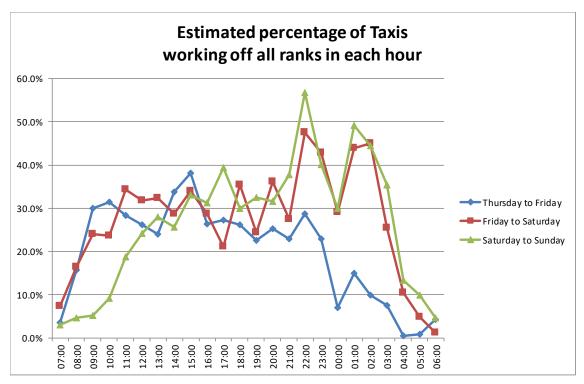


Figure 9 - Estimated proportion of the Hackney Carriage fleet working each hour

As one may expect, the greatest proportion of the fleet was operating on Saturday night. The proportion of the fleet operating during the morning and afternoon on Thursday and Friday was consistent with the responses provided by trade



feedback. The proportion of the fleet operating on Thursday day time was greater than Thursday night time, which was reflected in the trade feedback.

The proportions suggest that the fleet is operating with some multi-shifting and operating well within capacity. There would be scope for the existing fleet to cater for increased demand, through additional drivers working additional shifts, should levels of demand increase.

The total number of hires observed over the three days of survey, was 1,592. If we divide this total by the 48 Hackney Carriages in the fleet, this averages 33 hires per vehicle over three days. This level of activity (a little more than one hire per hour, assuming average shift durations of around 8 to 10 hours). This level of activity would not be sufficient to sustain the full Hackney Carriage fleet, working full time, on rank based hires alone. Therefore it is likely that either some of the trade are operating on a part time basis, or some also obtain hires through prebooking, either directly or through a private hire operator.

Using the rank working profile, we can determine the average number of Hackney Carriages working at the ranks during each hour. If we sum these values over the whole day, we can determine an aggregate value for Hackney Carriage vehicle hours worked per day. When we compare this with the number of hires per day, we can determine the average number of hires per hour over the course of each day. These values are presented in Table 8.

Table 8 - Estimated average hourly hires per vehicle each day

Estimated total vehicle -			
Estimated total vehicle -			
hours of Hackney Carriages			
working off the ranks	230	315	306
Total hires per day	359	600	633
Average hires per hour per			
vehicle	1.6	1.9	2.1

The average hires per hour values are higher than would be suggested by dividing the total observed hires by the number of vehicles in the fleet, indicating that some Hackney Carriages were not operating from the ranks.

#### 4.5 Passenger queuing

There were 70 occasions when passengers were observed waiting for Hackney Carriages to arrive at ranks. 118 passengers were affected. Passenger waiting occurred at Maidstone East Railway Station, King Street / High Street and County Hall locations.

The passenger waiting was generally individual occurrences, on isolated occasions. No large and persistent passenger queues formed at any rank.

The incidence of queuing at ranks around Maidstone is taken into account when calculating the Index of Significant Unmet Demand (ISUD).



# 4.6 Wheelchair users

The number of wheelchair users obtaining Hackney Carriages at ranks, was recorded. This provides a useful insight into how much reliance wheel chair users place on obtaining Hackney Carriages without pre-booking the service.

Six wheelchair user hires were observed. All of the hires occurred on the King Street / High Street rank.



# 5 PUBLIC CONSULTATION

# 5.1 Public consultation questionnaires

A public attitude survey was undertaken in Maidstone between the 3<sup>rd</sup> and 4<sup>th</sup> July 2019. 215 people were interviewed. In addition, a further 36 responses were collected via an online survey.

The terms Hackney Carriage and Private Hire Vehicle are used are used in relation to these specific vehicle types.

In order to engage participants in the survey, pedestrians passing by in the street were initially asked if they had made one or more trips by taxi in Maidstone in the last three months. Responses were as follows:

Yes	76%
No	24%

The responses relate to those responses from passers by who were persuaded to answer subsequent questions. Many passers by, especially those who answered 'no', to the initial question, refused to participate in the survey. Those who had used a licensed vehicle in the last three months were more inclined to answer further questions. Hence, the survey reflects the views of licensed vehicle users more than the population as a whole.

The results of the online survey indicated that 86% of respondents had used a licensed vehicle in the last 3 months.

In order to establish a level of respondents' knowledge, regarding differences between how Hackney Carriages and Private Hire Vehicles may be hired, the questionnaire included questions asking respondents to indicate the ways in which a Private Hire Vehicle and a Hackney Carriage may be hired. 14% of face to face respondents indicated methods other than pre-booking, as ways in which to hire a Private Hire Vehicle. 9% of online respondents indicated invalid means of hiring private hire vehicles. The other methods indicated included hailing a passing vehicle, hiring a Private Hire Vehicle waiting on the street or in a car park and hiring one off a rank. In comparison with other surveys, this result demonstrates a relatively good understanding of the differences between Hackney Carriages and Private Hire Vehicles.

The differences between how each type of licensed vehicle may be hired, were explained to respondents who chose ineligible means of hire.



Results of the survey are presented in the following tables.

# Regarding your last trip in a licensed vehicle, was this a Hackney Carriage or a Private Hire Vehicle?

	Face to	face	Online survey
Response	survey		
Hackney Carriage		15%	68%
Private Hire Vehicle		62%	32%
Don't know		23%	

Regarding your last trip in a licensed vehicle, how did you obtain this hire? (Face to face survey)

	Last trip by Hackney Carriage	Last trip by Private Hire Vehicle	Don't know which type of vehicle used for last trip
Hired at a rank	8%	4%	
Hailed in the street	22%		17%
Booked by telephone	64%	88%	77%
Using a freephone			
Book online or via a mobile app	6%	8%	6%

Regarding your last trip in a licensed vehicle, how did you obtain this hire? (Online survey)

Offilite Survey/			
	Last trip by Hackney Carriage	Last trip by Private Hire Vehicle	Don't know which type of vehicle used for last trip
Hired at a rank	80%	5%	
Hailed in the street	20%	5%	
Booked by telephone		55%	
Using a freephone		35%	
Book online or via a mobile app			



Regarding your last trip in a licensed vehicle, what was the purpose of that journey? (Face to face survey)

journey: (i acc to lace survey)			
	Last trip by	Last trip by	Don't know
	Hackney	Private	which type
	Carriage	Hire	of vehicle
		Vehicle	used for
			last trip
Medical	2%	28%	3%
Leisure	64%	64%	70%
Work	22%	8%	13%
Education	3%		
Shonning	9%		14%

Regarding your last trip in a licensed vehicle, what was the purpose of that journey? (Online survey)

ourney: (Orinine survey)			
	Last trip by Hackney Carriage	Last trip by Private Hire Vehicle	Don't know which type of vehicle used for last trip
Medical		10%	
Leisure	67%	80%	
Work	33%	5%	
Education			
Shopping		5%	

Regarding your last trip in a licensed vehicle, what was the approximate time

of day? (Face to face survey)

or day: (I doe to lace sarvey)			
	Last trip by	Last trip by	Don't know
	Hackney	Private	which type
	Carriage	Hire	of vehicle
		Vehicle	used for
			last trip
Morning	8%	28%	
Afternoon	20%	16%	
Evening	58%	44%	
Night	14%	12%	



Regarding your last trip in a licensed vehicle, what was the approximate time

of day? (Online survey)

	Last trip by Hackney Carriage	Last trip by Private Hire Vehicle	Don't know which type of vehicle used for last trip
Morning		20%	
Afternoon	20%	15%	
Evening	40%	35%	
Night	40%	30%	

Regarding your last trip in a licensed vehicle, could you rate the following aspects of the trip with a rating of 1 to 5? With 1 being poor and 5 being very

good. (Face to face survey)

Aspect	Last trip by Hackney Carriage	Last trip by Private Hire Vehicle	Don't know which type of vehicle used for last trip
Cleanliness of the interior	4.2	3.8	4.0
Cleanliness of the exterior	4.0	3.8	4.3
General condition	3.9	3.9	4.2
Driver helpfulness	4.1	3.9	4.0
Driver appearance	4.2	3.8	4.0

Regarding your last trip in a licensed vehicle, could you rate the following aspects of the trip with a rating of 1 to 5? With 1 being poor and 5 being very

good. (Online survey)

Aspect	Last trip by Hackney Carriage	Last trip by Private Hire Vehicle	Don't know which type of vehicle used for last trip
Cleanliness of the interior	3.5	4.1	
Cleanliness of the exterior	3.7	4.3	
General condition	3.5	4.2	
Driver helpfulness	3.3	3.9	
Driver appearance	3.2	4.0	



Regarding your last trip in a licensed vehicle, how much was the fare paid? (Face to face survey)

	Last trip by Hackney Carriage	Last trip by Private Hire Vehicle	Don't know which type of vehicle used for last trip
Average of fares paid	£8.68	£9.55	£5.48

Regarding your last trip in a licensed vehicle, how much was the fare paid? (Online survey)

	Last trip by Hackney Carriage	Last trip by Private Hire Vehicle	Don't know which type of vehicle used for last trip
Average of fares paid	£6.15£8.47	£11.01	£7.65

Do you consider yourself to have a mobility impairment, or do you know someone who has a mobility impairment?

	Proportion of all face	Proportion of all
	to face respondents	online respondents
Yes	4%	22%
No	96%	78%

Have you or anyone you know faced difficulty with availability of a taxis or private hire vehicles, owing to a mobility impairment? For example, requiring a wheelchair accessible vehicle or an accessible vehicle, or associated with a visual impairment

impairment.			
	Proportion of all face	Proportion of a	ıll
	to face respondents	online respondents	
Yes	0%	25%	%
No	100%	75%	%

Difficulties faced related to some mobility impaired people facing difficulties getting in and out of vehicles unassisted and wheelchair users experiencing drivers trying to ignore their presence, in the hope that they would go to another vehicle.

Regarding the number of Hackney Carriages in Maidstone, do you feel that there are:

arc.			
	Proportion of all face	Proportion of a	Ш
	to face respondents	online respondents	
Not enough	2%	25%	6
About the right number	94%	31%	6
Too many	3%	28%	6
Don't know / no opinion	1%	16%	6



What improvements would you like to see to Hackney Carriage services in Maidstone?

	Proportion of all face to face respondents	Proportion of all online respondents
Reduced cost	to lace respondents	17%
More Hackney Carriages available		11%
Improved driver attitude		8%
More App availability		8%
More women drivers		3%
Saloon cars		3%
Tougher entry requirements for drivers	1%	
No opinion	99%	48%

Are there any locations where you would like to see new taxi ranks?

	Proportion of all face to face	Proportion of all online
	respondents	respondents
Yes	0%	16%
No	100%	42%
Don't know / no opinion		42%

# If you would like to see new taxi ranks, where should these ranks be?

Bottom of the high street Lockmeadow at peak times Top of Earl Street Maidstone hospital High street Maidstone Near shopping centres

How would you rate the level of service provided by Hackney Carriages in Maidstone Borough? Please rate from 1 to 5 with 1 being very poor and 5 being Very good.

The average rating from the face to face survey, was 3.7 out of 5. The average rating from the online survey was 3.5.



# Please choose which one of the following features would do most to improve ranks in Maidstone?

	Proportion of all face to face respondents	Proportion of all online respondents
Seating	11%	17%
Lighting	16%	3%
Shelter	8%	32%
Signage	10%	29%
Don't know / no opinion	55%	19%

What would you say is the principal factor which limits your use of Hackney Carriages?

Januages .	1	
	Proportion of all	Proportion of all
	face to face	online
	respondents	respondents
I own a car	17%	8%
Cost	78%	28%
Don't like taxis	5%	
Prefer to use Private Hire		8%
Unreliable service		11%
Rude drivers		3%
Use buses		3%

Would you welcome the provision of taxi marshals at ranks?

vould you welcome the provision of taxi maishals at failins:		
	Proportion of all	Proportion of all
	face to face	online
	respondents	respondents
Yes	68%	50%
No	25%	22%
Don't know / no opinion	7%	28%

If you would welcome taxi marshals, what location or locations would be most appropriate for taxi marshals to operate?

	Proportion of all face to face respondents	Proportion of all online respondents
High Street		6%
King Street	2%	8%
All		3%
Maidstone East Railway Station	1%	6%



Would you welcome the provision of taxi sharing scheme in Maidstone Borough?

Dorougir.		
	Proportion of all	
	face to face	online
	respondents	respondents
Yes	5%	30%
No	95%	42%
Don't know / no opinion		28%

Have you wanted to hire a Hackney Carriage in the last three months at a rank and given up or made alternative arrangements for travel because none were available?

	Proportion of all face to face respondents	Proportion of all online respondents
Yes	0%	34.3%
No	100%	65.7%

If the answer to the previous question is yes, could you state where you tried to hire the Hackney Carriage?

All respondents provided valid taxi rank locations.

Have you wanted to hire a Hackney Carriage in the last three months by flagging down and given up or made alternative arrangements for travel because none were available?

	Proportion of all face to face	Proportion of all online
	respondents	respondents
Yes	0%	19.4%
No	100%	80.6%

Have you wanted to book a Hackney Carriage specifically, as opposed to a Private Hire Vehicle, by telephone or online, for immediate travel, in the last three months and had to make alternative arrangements because a Hackney Carriage was not available within a reasonable time? [Remember, this relates to Hackney Carriages not Private Hire]

	Proportion of all face to face	Proportion of all online
	respondents	respondents
Yes	0%	14.3%
No	100%	85.7%

If the answer to the previous question is yes, how long approximately was the wait time quoted?

	Proportion of all face to face respondents	•
Up to 30 minutes		40%



30 minutes to 1 hour	0%
Over 1 hour	40%
No Hackney Carriages available	20%

Do you have regular access to a car?

	Proportion of all face to face respondents	Proportion of all online respondents
Yes	83%	14%
No	17%	86%

Are you a permanent resident or student in Maidstone?

no you a permanent recident or etadent in maracterior		
	Proportion of all face to face	
	respondents	respondents
Yes	90%	83%
Student	1%	3%
No	9%	14%

Is the respondent Male 1 or Female 2

5 th 6 100 p 6 11 d 6 11 d 11 d 11 d 11 d 11 d 11		
	Proportion of all	Proportion of all
	face to face	online
	respondents	respondents
Male	76%	83%
Female	24%	14%
Prefer not to say		3%

What age group does the respondent fall within?

mat ago group account respondent ran manni		
	Proportion of all	Proportion of all
	face to face	online
	respondents	respondents
16 – 30	5%	33%
31 – 55	54%	50%
56+	41%	17%

#### 5.2 Comments on results

The use of licensed vehicles in the last three months, by participants in the face to face survey, was relatively high. However, there were a lot of refusals by members of the public, to be interviewed. Many of those who refused to participate answered an initial question that they had not used a licensed vehicle in the last three months.

The majority of participants were aware of the differences between Hackney Carriages and Private Hire Vehicles.

For online survey respondents, the most common means of obtaining a Hackney Carriage was from a rank. However, for face to face respondents, the most



common method given, was by telephone. Face to face respondents also indicated a relatively high level of hailing as the means of hiring the last Hackney Carriage used.

Face to face respondents generally rated features of Hackney Carriages higher than the same features of private hire vehicles. However, the reverse was true for online survey respondents.

Few respondents felt that more Hackney Carriages are required.

Respondents were asked if they had any other comments that they would like to make, regarding Hackney Carriage services. The comments made are listed below:

Private hire is a far better service than hackney. This survey relates to provision of hackney services, however the bigger problem in Maidstone is the lack of private hire cars. With the number of residents in the centre of town increasing significantly at present, with insufficient parking, the emphasis should be on growing the supply of private hire drivers. This problem will become significantly worse in a very short period.

Private hire cabs should be allowed access to the high St. Not for picking up and setting but as a through route. It's pathetic that they have to go around. Sort it out.

The temporary rank at the East Station needs to be more visible, couldn't find it to begin with...

Uber should be licensed in Maidstone

Too many taxi in Maidstone

More taxi needed for Maidstone. Taxi driver shouldn't overcharge on late night trips.



#### **6 STAKEHOULDER CONSULTATION**

#### 6.1 Background

In order to gather information from a variety of sources and gather views of the taxi industry and levels of service from different perspectives, consultation was undertaken with a range of stakeholders. These included representatives of groups or organisations which use taxis, or undertake related activities and representatives from the taxi business itself.

#### 6.2 Licensed vehicle trade consultation

An online questionnaire was created and links to the questionnaire distributed to members of the trade.

Not all drivers are comfortable with completing questionnaires. Therefore, additional consultation was undertaken by speaking to a sample of drivers at the ranks around Maidstone.

12 questionnaires were returned from members of the trade.

7 responses were from Hackney Carriage Drivers, 3 responses were from Private Hire Drivers. A further 1 respondent indicated that they drove both types of vehicles.

Responses have been quantified according to the respondent type.

Each respondent was asked to estimate, over a year, how many hires they picked per week.

	Hackney Drivers (Range of responses)	PHV Drivers	Drive both vehicle types
From Ranks	80 (40 – 180)	0	100
Flag Downs	4 (0 – 15)	0	0
Telephone bookings	6 (0 – 40)	65	20
Regular Contracts	1 (0 – 4)	15	50
Totals	91	80	170

The responses from Hackney Carriage drivers regarding rank hires, varied significantly. Some claimed 40 hires pre week. The average of 91 hires per week total is around the level one may expect from predominantly rank based hires. The number of hires by PHV drivers, at 80 per week, is slightly lower than one may normally expect from drivers operating from booking circuits. However, the responses also included response from chauffeur based private hire and part time drivers, which would be expected to reduce the average.



# The respondents were asked how many years they have been involved in the licensed vehicle trade in Maidstone Borough. Results are shown below.

	Hackney Drivers	PHV Drivers	Drive both vehicle types
0-2 years	14%		
3-5 years		25%	
6-10 years	44%	75%	
11-15 years	14%		
16-20 years	14%		
Over 20 years	14%		100%

#### Do you normally subscribe to a radio circuit, or similar, for bookings:

	Hackney Drivers	PHV Drivers	Drive both vehicle types
Yes		25%	
No	100%	75%	100%

#### What type of licensed vehicle do you drive most frequently, if applicable?

	Hackney Drivers	PHV Drivers	Drive both vehicle types
Purpose built taxi vehicle	100%		100%
Saloon car		50%	
Minibus/people carrier (wheel chair acesssible)		25%	
Minibus/people carrier (not wheelchair accessible)		25%	

# During a typical week, approximately how many journeys do you pick up which require carriage of a wheelchair?

	Hackney Drivers	PHV Drivers	Drive both vehicle types
None		100%	100%
1 – 5	86%		
6 – 10			
11 – 20			
More than 20	14%		

All of the Hackney Carriage drivers indicated that they normally pick up wheelchair hires each week. However all of the Private Hire Vehicle drivers do not.



# In relation to normal practice throughout the year, which of the following ranks or locations would you normally work from at different times of day?

Hackney Carriage Drivers

	Morning	Afternoon	Evening	Night
	7:00 -	(12:00 –	(18:00 –	(21:00
	12:00)	18:00)	21:00)	_
				07:00)
King Street	43%	57%	43%	29%
High Street	29%	57%	43%	57%
Barker Road				
Pudding Lane			14%	14%
St. Faith's Street				
Earl Street				14%
Maidstone East Railway Station	29%	29%	29%	29%
Maidstone West Railway Station				
Week Street (outside County Hall)				14%
Bottom of High Street				14%

Drivers of both Hackney Carriage and Private Hire Vehicles

	Morning	Afternoon	Evening	Night
	7:00 -	(12:00 –	(18:00 –	(21:00
	12:00)	18:00)	21:00)	_
				07:00)
King Street	100%	100%	100%	100%
High Street				
Barker Road				
Pudding Lane				
St. Faith's Street				
Earl Street				
Maidstone East Railway Station	100%	100%	100%	100%
Maidstone West Railway Station				
Week Street (outside County Hall)				

The Hackney Carriage trade tends to focus on one or two ranks or locations at certain times of day, leaving other ranks unattended. Some ranks are rarely or never served by Hackney Carriages. Can you suggest any reasons that some ranks are not used and any measures which may be implemented to improve service at these ranks?

All the respondents felt that there was no demand at the ranks, other than High Street, King Street and Maidstone East railway station.



#### Is there enough rank space in Maidstone Borough?

	Hackney Drivers	PHV Drivers	Drive both vehicle types
Yes		25%	
No	100%		100%
Don't know / no		75%	
response			

#### Do you think new ranks are required?

	Hackney Drivers	PHV Drivers	Drive both vehicle types
Yes	14%		100%
No		25%	
Don't know / no		75%	
response			

A suggestion was made for a new rank at the bottom of Gabriel's Hill

#### Are there any ranks in Maidstone Borough which need more space?

	Hackney Drivers	PHV Drivers	Drive both vehicle types
Yes	100%		100%
No		25%	
Don't know / no		75%	
response			

All hackney carriage respondents felt that more space was needed on King Street.

# Prior to reading this questionnaire, were you aware that Maidstone Borough enforces a numerical limit on the number of Hackney Carriages in Maidstone Borough?

	Hackney Drivers	PHV Drivers	Drive both vehicle types
Yes	100%	50%	100%
No		25%	
Don't know / no		25%	
response			

### Are there sufficient Private Hire Vehicles in Maidstone Borough to meet current levels of demand?

	Hackney Drivers	PHV Drivers	Drive both vehicle types
Yes, too many	86%	50%	100%
Yes, generally sufficient	14%		



No, not during all periods	25%	
No opinion	25%	

### Are there sufficient Hackney Carriages in Maidstone Borough to meet current levels of demand?

	Hackney Drivers	PHV Drivers	Drive both vehicle types
Yes, too many	7		100%
Yes, generally sufficient	6	25%	
No, not during all periods		25%	
No opinion		25%	
Don't know		25%	

# If you feel there are not sufficient Hackney Carriages at certain times, at which periods are more Hackney Carriages required?

	Hackney Drivers	PHV Drivers	Drive both vehicle types
During the			
daytime			
During the			
evening /night			
All day and night		100%	

### How many Hackney Carriages should there be in the fleet in Maidstone Borough?

All Hackney Carriage drivers suggested that the total number should remain the same as current levels. One Private Hire driver suggested 250 vehicles.

# Should Maidstone Borough Council remove the numerical limit on the number of Hackney Carriages?

	Hackney Drivers	PHV Drivers	Drive both vehicle types
Yes			
No	86%	50%	100%
No opinion	14%	50%	



# Is the supply of wheelchair accessible Hackney Carriages adequate for the level of demand from wheelchair users?

	Hackney Drivers	PHV Drivers	Drive both vehicle types
Yes	100%		100%
No		50%	
Don't know / no		50%	
response			

### Is the supply of wheelchair accessible Private Hire Vehicles adequate for the level of demand from wheelchair users?

	Hackney Drivers	PHV Drivers	Drive both vehicle types
Yes	43%		100%
No	57%	50%	
Don't know / no response		50%	

# If the limit on the number of Hackney Carriages in Maidstone Borough were increased, which, if any of the effects would occur?

	Hackney Drivers	PHV Drivers	Drive both vehicle types
More work for drivers	14%	25%	
Less work for drivers	86%		100%
A drop in standards	86%		100%
Standards would be improved	14%	25%	100%
There would be safety implications	57%		100%
There would be enforcement implications	57%	25%	100%
More revenue			
Less revenue	57%		100%



# Do you feel that any of the following factors limit the use if Hackney Carriages?

	Hackney Drivers	PHV Drivers	Drive both vehicle types
Cost		25%	
Security			
Public transport alternative	43%		100%
Use of mobile Apps	71%	25%	100%
The use of mobile phones to call for private hire vehicles	86%	50%	100%
Inaccessibility of wheelchair vehicles for people with mobility impairments who struggle with the high step			100%
Private hire offers a better service-they come to the passenger		25%	
Out of area cars, such as Tonbridge and Malling		25%	

# What features, facilities or improvements would do most to improve taxi ranks in Maidstone?

Suggested improvements included: Improved signage around town Benches adjacent to taxi ranks, with shade and shelter Remove unused ranks and increase the size of the ranks which are used.



#### Do any of the following issues need to be addressed?

**Hackney Drivers** 

Issue	Yes, needs to be addressed
Increased driver training	29%
Improve driver testing	29%
Improve language skills	71%
Improve knowledge of the	43%
area	
Improve some drivers'	14%
attitude to others	

#### **PHV Drivers**

Issue	Yes, needs to be addressed
Increased driver training	50%
Improve driver testing	50%
Improve language skills	100%
Improve knowledge of the	50%
area	

Considering the year as a whole, on average, rank the days you normally work from busiest to quietest. (Lowest numbers indicate the busiest days)

	Hackney Drivers	PHV Drivers	Drive both vehicle types
Monday	3	2	3
Tuesday	3.5	3	4
Wednesday	4	4	5
Thursday	3	3	6
Friday	2	2	2
Saturday	1	2.5	1
Sunday	7	2	7

Respondents were asked about how many hours they worked each day.

The average hours worked per week were as follows.

Hackney Carriage drivers 83 hours per week

Private Hire drivers 88

Drive both types of vehicle 87 hours per week



Is customer care adequate?

	Hackney Drivers	PHV Drivers	Drive both vehicle types
Yes	57%		
No	29%	50%	
Don't know/no opinion	14%	50%	100%

### What improvements to customer care would have the largest beneficial effects for taxi drivers in Maidstone?

Suggested improvements were:

Improved spoken English amongst drivers

Improved courtesy and customer service skills amongst some drivers

More help for passengers who have mobility difficulties

In taxi camera's

Allowing of chauffeur cars with tinted windows

More MOT stations

Are any of the following criteria an issue for the licensed vehicle trade in Maidstone? – Hackney Carriage drivers

Criteria	Yes, this is an issue
Increasing expense of fuel	71%
Environmental	14%
considerations	
Excessive working hours	14%
Congestion	86%

# Are any of the following criteria an issue for the licensed vehicle trade in Maidstone? – Private hire drivers

Criteria	Yes, this is an issue
Increasing expense of fuel	75%
Environmental	50%
considerations	
Excessive working hours	50%
Congestion	50%

Are any of the following criteria an issue for the licensed vehicle trade in Maidstone? – Drive both vehicle types

Criteria	Yes, this is an issue
Increasing expense of fuel	100%
Environmental	100%
considerations	
Excessive working hours	100%
Congestion	100%



Would you welcome the provision of Taxi Marshalls at ranks?

_	Hackney Drivers	PHV Drivers	Drive both vehicle types
Yes	29%	50%%	
No	42%		100%
Don't know/no opinion	29%	50%	

Suggested location for taxi marshals are on High Street and King Street.

Is there a role for Taxibus services in the Borough?

	Hackney Drivers	PHV Drivers	Drive both vehicle types
Yes		25%	
No	42%	25%	100%
Don't know.no	58%	50%	
opinion			

Would a Taxi Sharing scheme be useful in Maidstone?

	Hackney Drivers	PHV Drivers	Drive both vehicle types
Yes	14%		
No	58%	25%	100%
Don't know/no opinion	28%	75%	

Respondents were asked if they drove a vehicle which was used by more than one driver. The responses were as follows:

38% of Hackney Carriage drivers indicated that there were multiple drivers.

25% of private hire drivers indicated that there were multiple drivers.

#### 6.3 Other comments and inputs.

In addition to the questionnaire responses summarised above, which focussed on specific and numerical responses, drivers were also asked more open questions on a range of features and aspects of the trade. The questionnaire was structured in order to encourage open and discursive responses.

These responses have been summarised in this section together with feedback from discussion with drivers on the taxi ranks. The sentiments expressed by individuals have been aggregated and summarised.

The standard of English language skills was a commonly raised issue from both private hire and Hackney Carriage respondents.

A further persistently raised issue was the amount of space available at the ranks, for vehicles to wait.



There was some recognition that the unused ranks are effectively redundant as drivers are unwilling to wait at these ranks for fares and the public are unlikely to go to these ranks, as taxis are unlikely to be found there.

The following statements by members of the trade capture the sentiments of several respondents:

Sharing scheme would cause safety concerns at night

The unmet demand in the borough is for Private Hire, why is this not being addressed?

Why are Tonbridge and malling car allowed to operate in Maidstone, taking our work load away ??

Chauffeur companies are not a taxi service. Rules and regulations need to be adjusted to accomodate these vehicles as our customers are not the usual taxi clients

More taxis equals more pollution even if those vehicles are hybrid. Also more congestion. Too many cabs for too little rank space. Drivers do too many hours to make a living as it is. Give the trade a much greater choice of vehicle including those that are not wheelchair accessible. Wheelchair users do not use us in any great numbers. We are being put to enormous expense for a small section of the public. Those with other mobility issues struggle to get into these so called accessible cabs.

#### 6.4 Non Trade Consultation

Views on the taxi trade and taxi services were sought from user groups, representing elderly and disabled groups, hotels and licensed premises, transport providers, police and other stakeholders that it was felt should be consulted.

The consultee groups and individuals were as follows:

Local Councillors, MP and MEP, Kent Primary Care Trust, Chamber of Commerce, Maidstone Disability Action Group, Maidstone Activity and Skills Group, Maidstone Mind, Citizens Advice Bureau, Age UK (Maidstone), SAGA, Involve, Maidstone Women's Centre, local Sheltered Housing Schemes and Care Homes, Arriva, Network Rail, Local bus and coach companies, .Council representatives for Transport, Roads and local businesses. Pubs, clubs and hotels were contacted by telephone. The businesses contacted were in a variety of locations from town centre locations to rural locations, within the licensing area.

Feedback was generated through a combination of, email and telephone contact.

Most hotels and licensed premises indicated that they or their customers generally called one of the Private Hire Operators to book a vehicle, as opposed to specifically ordering Hackney Carriages. It was normally the case that customers made their own arrangements. Generally, respondents felt that there were licensed vehicles available for customers when required. Licensed premises in rural locations indicated that customers faced some difficulty obtaining a licensed vehicle at some times. This was attributed to rural location and the distance a



vehicle would need to travel to pick up a fare. It was asserted that additional charges would be levied by any vehicle responding to a booking, to cover the additional dead mileage. Normally customers book ahead of the time they require a vehicle, to enable operators to plan for the journey. Licensed premises in urban and suburban locations did not face such difficulties and generally found that a licensed vehicle was available when required.

Supermarkets all had Freephone booking services available in the shop and had not indicated that they were aware that any customers ever faced difficulty hiring a licensed vehicle.

At the hospital, licensed vehicles could be hired through a Freephone service No difficulties were known.

Few issues were raised on behalf of elderly users, mobility impaired users or minority groups. The only issues or comments made were regarding the cost of travel. However, availability was good and for regular users, there was often a preference to use a regular company or driver. Availability of wheelchair accessible vehicles was not raised as an issue. There is a preference by some elderly and mobility impaired users to use private hire saloon cars, rather than the larger wheelchair accessible vehicles, owing to boarding difficulties and comfort on the journey.

Councillor feedback resulted in one identified issue. This was:

There have been some issues identified with refusal to carry and assistance dog, accompanying a passenger.

Police responses indicated that there were rarely any issues with availability in Maidstone town centre at night.

#### 6.5 Summary of trade and stakeholder consultation

The Hackney Carriage trade appear to derive the majority of trade from rank hires, rather than pre-booked hire.

The majority of hackney carriages carry wheelchair passengers fairly regularly.

Responses from the trade agree with the rank survey results that there are effectively three active rank locations, these are King Street, High Street and Maidstone East Railway Station. Only one driver acknowledged use of the layby at County Hall, despite evidence from the rank survey videos.

Whilst some drivers who generally work week days, day time hours, also work on Friday and Saturday nights, there isn't a mass concentration on these times. This ensures that there is adequate cover for day time demand as well as peak demand associated with the night time economy at weekends.



#### 7 DETERMINATION OF UNMET DEMAND

#### 7.1 Evaluation of unmet demand and its significance

It is first important to define our specific view about what constitutes unmet demand. Our definition is when a person turns up at a taxi rank and finds there is no vehicle there available for immediate hire. This can lead to a queue of people building up, some of who may walk off, whilst others will wait till a vehicle collects them. Later passengers may well arrive when there are vehicles there, but because of the queue will not obtain a vehicle immediately.

There are other instances where queues of passengers can be observed at taxi ranks. This can occur when the level of demand is such that it takes longer for vehicles to move up to waiting passengers than passengers can board and move away. This often occurs at railway stations but can also occur at other ranks where high levels of passenger arrivals occur. We do not consider this is unmet demand, but geometric delay and although we note this, it is not counted towards unmet demand being significant.

The industry standard index of the significance of unmet demand (ISUD) was initiated at the time of the introduction of section 16 of the 1985 Transport Act as a numeric and consistent way of evaluating unmet demand and its significance. The ISUD methodology was initially developed by a university and then adopted by one of the leading consultant groups undertaking the surveys made necessary to enable authorities to retain their limit on taxi vehicle numbers. The index has been developed and deepened over time to take into account various court challenges. It has now become accepted as the industry standard test of if identified unmet demand is significant.

The index is a statistical guide derived to evaluate if observed unmet demand is in fact significant. However, its basis is that early tests using first principles identified based on a moderate sample suggested that the level of index of 80 was the cut-off above which the index was in fact significant, and that unmet demand therefore was such that action was needed in terms of additional issue of plates to reduce the demand below this level, or a complete change of policy if it was felt appropriate. This level has been accepted as part of the industry standard. However, the index is not a strict determinant and care is needed in providing the input samples as well as interpreting the result provided. However, the index has various components which can also be used to understand what is happening in the rank-based and overall licensed vehicle market.

ISUD draws from several different parts of the study data. Each separate component of the index is designed to capture a part of the operation of the demand for taxis and reflect this numerically. Whilst the principal inputs are from the rank surveys, the measure of latent demand comes from the public on-street surveys, and any final decision about if identified unmet demand is significant, or in fact about the value of continuing the current policy of restricting vehicle numbers, must be taken fully in the context of a careful balance of all the evidence gathered during the survey process.



The present ISUD calculation has two components which both could be zero. In the case that either are zero, the overall index result is zero, which means they clearly demonstrate there is no unmet demand which is significant, even if other values are high.

The first component which can be zero is the proportion of daytime hours where people are observed to have to wait for a taxi to arrive. The level of wait used is when the average wait time for any passengers who have to wait for a taxi to arrive is greater than one minute. The industry definition of these hours varies, the main index user counts from 10:00 to 18:00 (i.e. eight hours ending at 17:59). The present index is clear that unmet demand cannot be significant if there are no such hours. The only rider on this component is that the sample of hours collected must include a fair element of such hours, and that if the value is non-zero, review of the potential effect of a wider sample needs to be considered.

The other component which could be zero is the test identifying the proportion of passengers which are travelling in any hour when the average passenger wait (for all passengers) in that hour is greater than one minute.

If both of these components are non-zero, then the remaining components of the index come into play. These are the peakiness factor, the seasonality factor, average passenger delay, and the latent demand factor.

Average passenger delay is the total amount of time waited by all passengers in the sample, divided by the total number of passengers observed who entered taxis.

The seasonality factor allows for the undertaking of rank survey work in periods which are not typical, although guidance is that such periods should normally be avoided if possible particularly as the impact of seasons may not just be on the level of passenger demand, but may also impact on the level of supply. This is particularly true in regard to if surveys are undertaken when schools are active or not.

Periods when schools are not active can lead to more taxi vehicles being available whilst they are not required for school contract work. Such periods can also reduce taxi demand with people away on holiday from the area. Generally, use of taxis is higher in December in the run-up to Christmas, but much lower in January, February and the parts of July and August when more people are likely to be on holiday. The factor tends to range from 0.8 for December (factoring high demand level impacts down) to 1.2 for January / February (inflating the values from low demand levels upwards).

There can be special cases where summer demand needs to be covered, although high peaks for tourist traffic use of taxis tend not to be so dominant at the current time, apart from in a few key tourist authorities.

The peakiness factor is generally either 1 (level demand generally) or 0.5 (demand has a high peak at one point during the week). This is used to allow for the difficulty of any transport system being able to meet high levels of peaking. It is rarely possible or practicable for example for any public transport system, or any road capacity, to be provided to cover a few hours a week.

The latent demand factor was added following a court case. It comes from asking people in the on-street questionnaires if they have ever given up waiting for a taxi



at a rank in any part of the area. This factor generally only affects the level of the index as it only ranges from 1.0 (no-one has given up) to 2.0 (everyone says they have). It is also important to check that people are quoting legitimate taxi rank waits as some, despite careful questioning, quote giving up waiting at home, which must be for a private hire vehicle (even if in taxi guise as there are few private homes with taxi ranks outside).

The ISUD index is the result of multiplying each of the components together and benchmarking this against the cut-off value of 80. Changes in the individual components of the index can also be illustrative. For example, the growth of daytime hour queueing can be an earlier sign of unmet demand developing than might be apparent from the proportion of people experiencing a queue particularly as the former element is based on any wait and not just that averaging over a minute. The change to a peaky demand profile can tend towards reducing the potential for unmet demand to be significant.

Finally, any ISUD value must be interpreted in the light of the sample used to feed it, as well as completely in the context of all other information gathered. Generally, the guide of the index will tend not to be overturned in regard to significant unmet demand being identified, but this cannot be assumed to be the case – the index is a guide and a part of the evidence and needs to be taken fully in context.

#### 7.2 Calculation of ISUD variables

APD: The average delay is determined by calculating the total passenger delay as aggregate passenger delay minutes, then dividing by the total number of passengers, including those who did not suffer any delay. Factors are calculated as weekly equivalents by multiplying the Thursday results by 4 plus Friday, and Saturday data. The aggregate delays in passenger minutes was 414 minutes. If we divide by the total number of passengers observed, (6,772), the resultant average delay of 17 seconds equates to an APD value of 0.28 minutes. **APD = 0.29** 

PF There was no sharp short term peak in demand on the days surveyed, which was several orders of magnitude greater than normal demand levels during other periods. Therefore the profile was deemed to be not highly peaked. **The PF value is 1.0**.

SSP Week day, daytime hours are deemed to be between 10.00 am and 6.00 pm. The data from Thursday and Friday observations was analysed to determine whether there were any occasions when passengers were delayed by more than one minute on average, at any rank. The calculated value was 8.9%., **SSP value = 8.9** 

GID The percentage of taxi users travelling in hours where the average passenger delay exceeds one minute was assessed. The proportion of passengers travelling in hours when the average passenger wait for all passengers exceeded one minute was 9.8%. **GID = 9.8** 

SF Due to the nature of these surveys it is not possible to collect information throughout an entire year to assess the effects of seasonality. Experience has suggested that taxi demand does exhibit a degree of seasonality



and this is allowed for by the inclusion of a seasonality factor. The factor is set at a level to ensure that a marginal decision either way obtained in an "untypical" month will be reversed. This factor typically takes a value of 1 for surveys conducted in September to November and March to June, i.e. "typical" months. It takes a value of 1.2 for surveys conducted in January and February and the longer school holidays, where low demand the absence of contract work will bias the results in favour of the Hackney trade, and a value of 0.8 for surveys conducted in December during the pre-Christmas rush of activity. For this study, a factor of 1.0 is assumed. **SF = 1.0** 

LDF Latent Demand Factor. This is derived from the public attitude interview survey results and provides a measure of the proportion of the public who have given up trying to obtain a taxi at either a rank or by flagging down. It is measured as 1+ proportion giving up waiting. The inclusion of this factor is a response to the latest DfT guidance requiring an estimate of latent demand. The latent demand factor was derived from face to face surveys and through the online surveys. The results from the face to face surveys are normally treated as the more robust indicator of latent demand. However, it is prudent to also consider the latent demand value obtained from the online survey as a sensitivity test.

The latent demand value obtained from face to face surveys was 0%

The latent demand value obtained from the online surveys was 34%

LDF = 1.00

LDF (Sensitivity) = 1.34

The ISUD value was calculated as follows, using the variables derived for this study.

ISUD = APD x PF x SSP x GID x SF x LDF

 $ISUD = 0.29 \times 1.0 \times 8.9 \times 9.8 \times 1.0 \times 1.00 = 25.3$ 

ISUD (Sensitivity test) =  $0.29 \times 1.0 \times 8.9 \times 9.8 \times 1.0 \times 1.34 = 33.9$ 

Where the ISUD value is less than 80, it is generally considered to be an indicator that there is no unmet demand for taxis which is significant. The ISUD result indicates that there is no significant unmet demand.

#### 7.3 Consideration of wider factors.

The ISUD value of is an indicator that there is some unmet demand. However the value falls well below the level which would suggest that the level of unmet demand is significant. However, this should not be taken in isolation. Other available evidence should also be considered.

There was relatively little passenger queuing observed. There were relatively few complaints regarding availability. The online indication of latent unmet demand related principally to late night availability at the King Street / High Street rank and to a lesser extent at Maidstone East and late at night at County Hall. All of these locations and periods when passengers did have to wait, were captured during the rank surveys. There was no indication from stakeholder or public consultation, that there were any other factors which would suggest that the level of unmet demand is higher than that observed and assessed within the ISUD assessment.

The low calculated ISUD value and lack of significant passenger queueing suggests that there is **no significant unmet demand**.



#### 8 MYSTERY SHOPPER SURVEY

#### 8.1 Background

A mystery shopper survey was commissioned as part of the Maidstone Hackney Carriage Unmet Demand Survey. The mystery shopper survey was undertaken in June 2019. The survey consisted of an able bodied mystery shopper survey, undertaking short distance trips, wheelchair user test purchases, guide dog user test purchases and attempts to hire private hire vehicles without being pre-booked.

#### Short distance journey mystery shopper surveys

Three surveyors undertook the majority of the mystery shopper test purchases. An additional surveyor, a guide dog user, assisted with the guide dog test purchases. The test purchases were undertaken at a variety of times of day, to test service during day time and at night. It is important to avoid alerting the trade that a mystery shopping survey is being undertaken, in order to sample normal levels of service. If drivers on a rank spot the same person or people undertaking multiple trips over a short period of time, then they may wonder why. If the observation is discussed with other drivers, they may be alerted to a potential mystery shopper survey. In order to mitigate the risk of surveyors being recognised or remembered, test purchases were spread amongst different ranks. In Maidstone, there are three ranks in effective operation for the majority of the time. This feature presented some additional logistical challenges

When test purchases were undertaken the Hackney Carriage vehicle license number was recorded and used to check whether the same Hackney Carriage was present at the rank for subsequent test purchases. By avoiding undertaking a test purchase when a previously sampled Hackney Carriage was present on the rank, close to the first position on the rank, the risk of raising suspicion was mitigated. On occasions when previously surveyed Hackney Carriages were further back on the rank, the risk was judged to be low and sample purchases undertaken.

A total of twenty-seven test purchases were made. A common feature to most of the purchases was that the driver number was not visible to the passenger.

One of the purposes of undertaking short distance test purchases, is to test for refusals to accept the fare. Refusals can occur if drivers have been waiting for extended periods at the rank and the prospect of a small fare as reward for the long wait, is unattractive. However, licensing conditions do not allow drivers to pick and choose such a fare purely on the grounds of the value of the fare.

The majority of hires were conducted as one would hope, with good levels of service. The drivers engaged with the surveyors satisfactorily and checked the location of the destinations given, as appropriate.

For some of the hires, drivers pointed out that the destination was a short distance away, with the implication that the passenger could just walk, or in one instance, travel in her wheelchair. Some drivers did appear to be grumpy with accepting a short distance fare. However, no drivers refused any fares.



One driver of a wheelchair accessible vehicle, didn't use the ramps to help board the wheelchair. The driver tipped the wheelchair back to raise the front wheels onto the vehicle floor then manhandled the wheelchair with passenger on board, into the vehicle. The wheelchair was not secured for the journey.

All journeys with a guide dog were completed successfully and all drivers were helpful with boarding the blind passenger and dog.

Throughout the surveys, the surveyors were on the lookout for private hire vehicles waiting at the side of the road, or in car parks, which could be approached for a hire attempt. Throughout the surveys, any private hire vehicles seen, moved on to the next hire, immediately after dropping off passengers.

At times, surveyors drove around locations where it was thought more likely that a private hire vehicle may be found waiting. However, no private hire vehicles were found available for an approach, at any time of day or night.

#### 8.2 Summary

Almost all of the sample hires were as one would hope to encounter. The single issue which affects all of the hires undertaken, was the lack of visibility of the driver number in each vehicle. In some licensing areas, the driver number is displayed in the vehicle as a copy of the driver's badge, with photograph. In such areas, vehicles with multiple drivers display multiple badges. There may be a case in Maidstone for introducing a practice that copy driver badges are displayed in a position visible to the passengers.

There was one event which were cause for further concern, regarding the passenger experience. One driver seemed reluctant to carry a wheelchair passenger for a short fare and didn't waste time deploying ramps or properly securing the wheelchair.



#### 9 RESPONSES TO DFT BEST PRACTICE GUIDANCE 2010

Annex A of the Best Practice Guidance (BPG) provides a list of useful questions to help assess the issue of quantity controls of Hackney Carriage licences. This chapter takes the form of a response to each question based on the evidence identified earlier in this report. BPG questions are shown in bold italic with responses following in normal type.

Have you considered the Government's view that quantity control should be removed unless a specific case that such controls benefit the consumer can be made?

This report has considered benefits which the retention of quantity control can provide.

Have you recently reviewed the need for your policy of quantity controls? Yes, this report forms a review of the need for the policy of quantity control of hackney carriages at this point in time in the Maidstone Borough Council area.

#### What form did the review of your policy of quantity controls take?

This current review follows the DfT Best Practise Guidance April 2010 in undertaking a full review of the current situation in regard to the policy towards hackney carriage vehicle limits. It includes:

- A review of the background policies of the Council
- A rank survey program to identify current demand and supply
- Public consultation with people in the streets of Maidstone
- Stakeholder consultation with all groups recommended by the DfT

Best Practise Guidance as far as people were available and willing to comment.

• Trade consultation with representatives of the trade

#### Who was involved in the review?

This review was included direct discussion with the following respondents:

- Representatives of elderly and disabled groups,
- · Representatives of minority groups
- Hotels and licensed premises,
- Transport providers,
- Police.
- Local supermarkets
- Local politicians
- Council department representatives.

What decision was reached about retaining or removing quantity controls? The decision regarding quantity controls is the subject of the final chapter of this report and is a matter for decision by the committee appointed to make such decisions on behalf of the Council.

Are you satisfied that your policy justifies restricting entry to the trade?

The survey provides some justification for restricting entry and this forms part of the collection of material which is considered when deciding whether to retain a limit.



#### Are you satisfied that quantity controls do not:

- Reduce the availability of taxis
- Increase waiting times for consumers
- Reduce choice and safety for consumers

At the present time, there is a good availability of hackney carriages in the Borough, for the majority of time. Demand exceeds supply for relatively brief periods within the context of overall demand.

#### What special circumstances justify retention of quantity controls?

The present operation adequately meets the needs of the majority of travellers requiring their service in the area.

How does your policy benefit consumers, particularly in remote rural areas? A small proportion of Maidstone Borough can be classified as rural. However, none of these locations have taxi ranks and all tend to be served by private hire operations. Therefore, service in rural areas is generally unaffected by the policy relating to limiting hackney carriage numbers.

#### How does your policy benefit the trade?

Retention of a limit would retain some added value of having a hackney carriage vehicle licence which would, in turn, encourage some investment in the trade. Removal of the limit could result in more part time working in the trade and fewer experienced professional drivers working in the trade.

### If you have a local accessibility policy, how does this fit with restricting taxi licences?

We are not aware of any local accessibility policy, and current evidence suggests the demand for wheel chair accessible vehicles is effectively catered for by the current Hackney Carriage fleet which is fully wheel chair accessible and capable of carrying the majority of wheelchair types in common usage.

#### When did you last assess unmet demand?

Unmet demand has been regularly reviewed, with this study preceded by earlier surveys.

#### How is your taxi limit assessed?

In this and all previous studies the limit has been assessed using industry standard techniques.

Have you considered latent demand, ie potential customers who would use taxis if more were available, but currently do not?
Yes.

#### Are you satisfied that your limit is set at the correct level?

This is a matter for decision by the Council committee based on evidence presented in the 2016 unmet demand survey. The results of the survey suggest that the current limit is sufficient to cater for demand at most times.

### How does the need for adequate taxi ranks affect your policy of quantity controls?

The availability of rank space does not dictate the level of the limit applied, nor whether a limit should be retained.



When consulting, have you included all those working in the market, consumer and passenger (including disabled groups), groups which represent those passengers with special needs, local interest groups, eg hospitals or visitor attractions, the police, a wide range of transport stakeholders, eg rail/bus/coach providers and traffic managers?

Yes, all appropriate consultees have been taken into account.

**Do you receive representations about taxi availability?** No

What is the level of service currently available to consumers including other public transport modes?

At the present time, rail, bus and licensed vehicle services in the area are generally considered to be good.



#### 10 CONCLUSIONS AND RECOMMENDATIONS

#### 10.1 Unmet demand

Analysis of the taxi rank survey data and consultation data indicate that there are normally sufficient Hackney Carriages available to cater for demand at all periods. Whilst there was some passenger queuing observed at various times this was not sufficient, in the context of all passenger volumes in a week, to be deemed significant.

The level of unmet demand is not significant, with respect to the ISUD index calculation.

#### 10.2 Trade feedback

A concern voiced by the trade related to available space on the King Street rank. There was consistent feedback concerning the lack of English language skills amongst some of the newer drivers.

Relatively few issues were raised by the trade, when compared with other surveys in other areas.

#### 10.3 Public and stakeholder consultation issues

In general, the public and stakeholders appear to be largely content with Hackney Carriage services. Few consultees identified any issues, which is a good indicator that services are being provided where required.

#### 10.4 Recommendations

There is little evidence of unmet demand at present and the level is below that which would be considered to be significant. Therefore, the survey has concluded that there is **no significant unmet demand** for Hackney Carriages in Maidstone.

There is adequate spare capacity in the fleet to cater for short term fluctuations in demand, such as bank holidays and end of month weekends. There is adequate capacity in the fleet to cater for further growth in demand should it occur.

Not all of the Hackney Carriage fleet are actively seeking hires solely from the ranks. Some rely on other sources of hires to supplement income. There is not sufficient demand from the ranks to sustain the whole existing Hackney Carriage fleet solely from rank based hires.

There is no significant unmet demand. Therefore, there is no compelling need to increase the number of Hackney Carriage Licences, on the basis of public benefit.



On this basis the authority has discretion in its hackney licensing policy and may either:

- Maintain the current limit
- Issue any number of additional plates as it sees fit,
- Remove the numerical limit



### APPENDIX A TAXI OBSERVATION RESULTS



### Total passengers per hour

	_						
Hourhoginning	Earl Street Upper	High Street, Players	High Street, HSBC	County Hall	Maidstone East Station	King Street	King Street at High Street
Hour beginning							
Thursday 07:00	0	0	0	0	0	0	4
Thursday 08:00	0	0	0	0	1	1	14
Thursday 09:00	0	0	0	0	8	2	17
Thursday 10:00	0			0			13
Thursday 11:00	0	0	0	0	8	3 2	20
Thursday 12:00	_	0	0	0	13		23
Thursday 13:00	1	0	0	0	3	0	18
Thursday 14:00	2	0	0	0	6	3	19
Thursday 15:00	0	0	0	0	6	4	33
Thursday 16:00	1	0	0	0	3	4	25
Thursday 17:00	0	0	0	0	3	5	18
Thursday 18:00	0	0	0	0	12	0	13
Thursday 19:00	0	0	0	0	7	0	14
Thursday 20:00	0	0	0	0	4	5	8
Thursday 21:00	0	0	0	0	8	0	7
Thursday 22:00	0	0	0	0	11	0	20
Thursday 23:00	0	0	0	0	10		20
Friday 00:00	0	0	0	0	0	0	6
Friday 01:00	0	0	0	12	0	0	6
Friday 02:00	0	0	0	2	0	0	3
Friday 03:00	0	0	0	10	0	0	0
Friday 04:00	0	0	0	0	0		0
Friday 05:00	0	0	0	0	0		1 3
Friday 06:00	0	0	0	0	0	1	
Friday 07:00	0	0	0	0	1	0	6
Friday 08:00	0	0	0	0	2	2	14
Friday 09:00	0	0	0	0	3	3	15
Friday 10:00	0	0	0	0	5	2	15
Friday 11:00	0	0	0	0	5	2	27
Friday 12:00	0	0	0	0	12	3	23
Friday 13:00	0	0	0	0	4	6	26
Friday 14:00	0	0	0	0	2		24
Friday 15:00	0	0	0	0	2		45
Friday 16:00	0	0	0	0	8	0	45
Friday 17:00	0	0	0	0	5	7	20
Friday 18:00	0	0	0	0	7	6	28
Friday 19:00	0	0	0	0	10		11
Friday 20:00	0	0	0	0	7	0	20
Friday 21:00	0	0	0	0	6		24
Friday 22:00	0	0	0	0	13	1	44
Friday 23:00	0	0	0	0	7	0	46
Saturday 00:00	0	0	0	2	0		49
Saturday 01:00	0	0	3	22	0		72
Saturday 02:00	0	0	2	31	0		59
Saturday 03:00	0	0	0	19	0	0	35
Saturday 04:00	0	0	0	0	0		19
Saturday 05:00	0	0	0	0	0		2
Saturday 06:00	0	0	0	0	0	0	1



Hour beginning	Earl Street Upper	High Street, Players	High Street, HSBC	County Hall	Maidstone East Station	King Street	King Street at High Street
Saturday 07:00	0	0	0	0	0	0	4
Saturday 08:00	0	0	0	0	2	0	4
Saturday 09:00	0	0	0	0	1	0	7
Saturday 10:00	0	0	0	0	3	0	7
Saturday 11:00	1	0	0	0	2	0	20
Saturday 12:00	0	0	0	0	3	0	34
Saturday 13:00	0	0	0	0	4	1	35
Saturday 14:00	0	0	0	0	8	5	32
Saturday 15:00	0	0	0	0	5	1	29
Saturday 16:00	2	0	0	0	7	1	27
Saturday 17:00	0	0	0	0	6	4	33
Saturday 18:00	0	0	0	0	7	3	32
Saturday 19:00	0	0	0	0	6	3	26
Saturday 20:00	0	0	0	0	11	0	25
Saturday 21:00	0	0	0	0	12	3	25
Saturday 22:00	0	0	0	0	11	0	57
Saturday 23:00	0	0	0	0	21	0	43
Sunday 00:00	0	0	0	5	4	0	56
Sunday 01:00	0	2	3	19	0	0	81
Sunday 02:00	0	0	3	22	0	0	65
Sunday 03:00	0	0	0	11	0	0	72
Sunday 04:00	0	0	0	0	0	0	35
Sunday 05:00	0	0	0	0	0	0	19
Sunday 06:00	0	0	0	0	0	0	8



### **Total Hackney Carriages Departing Empty**

	Earl Street Upper	High Street, Players	High Street, HSBC	County Hall	Maidstone East Station	King Street	King Street at High Street
Hour beginning							-
Thursday 07:00	0	0	0	0	0	3	0
Thursday 08:00	0	0	0	0	0	11	1
Thursday 09:00	0	0	0	0	2	11	1
Thursday 10:00	2	0	0	0	1	12	1
Thursday 11:00	0	0	0	0	0	15	1
Thursday 12:00	0	0	0	0	0	16	0
Thursday 13:00	0	0	0	0	2	16	0
Thursday 14:00	1	0	0	0	0	22	3
Thursday 15:00	1	0	0	0	0	21	0
Thursday 16:00	0	0	0	0	1	7	1
Thursday 17:00	0	0	0	0	2	17	1
Thursday 18:00	0	0	0	0	0	12	2
Thursday 19:00	0	0	0	0	1	12	0
Thursday 20:00	0	0	0	0	0	10	1
Thursday 21:00	0	0	0	0	1	11	1
Thursday 22:00	0	0	0	0	0	16	0
Thursday 23:00	0	0	0	0	1	10	0
Friday 00:00	0	0	0	0	0	0	2
Friday 01:00	0	0	0	0	0	0	0
Friday 02:00	0	0	0	0	0	0	1
Friday 03:00	0	0	0	0	0	0	2
Friday 04:00	0	0	0	0	0	0	0
Friday 05:00	0	0	0	0	0	0	0
Friday 06:00	0	0	0	0	0	1	2
Friday 07:00	0	0	0	0	0	4	1
Friday 08:00	1	0	0	0	1	7	0
Friday 09:00	0	0	0	0	1	9	0
Friday 10:00	0	0	0	0	1	14	0
Friday 11:00	1	0	0	0	3	21	0
Friday 12:00	1	0	0	0	0	17	0
Friday 13:00	1	0	0	0	2	17	0
Friday 14:00	1	0	0	0	1	20	0
Friday 15:00	0	0	0	0	1	23	0
Friday 16:00	0	0	0	0	0	14	0
Friday 17:00	0	0	0	0	0	13	0
Friday 18:00	1	0	0	0	0	21	0
Friday 19:00	0	0	0	0	1	13	0
Friday 20:00	0	0	0	0	1	18	0
Friday 21:00	0	0	0	0	0	12	0
Friday 22:00	0	0	0	0	0	28	0
Friday 23:00	0	0	0	0	5	14	0
Saturday 00:00	0	0	0	3	4	0	1
Saturday 01:00	0	0	0	0	0	0	0
Saturday 02:00	0	0	0	0 2	0	0	2
Saturday 03:00	0	0	0		0	0	0
Saturday 04:00	0	0	0	0	0	0	3
Saturday 05:00	0	0	0	0	0	0	6
Saturday 06:00	0	0	0	0	0	0	1



Hour beginning	Earl Street Upper	High Street, Players	High Street, HSBC	County Hall	Maidstone East Station	King Street	King Street at High Street
Saturday 07:00	0	0	0	0	0	0	0
Saturday 08:00	0	0	0	0	0	0	0
Saturday 09:00	0	0	0	0	0	2	0
Saturday 10:00	0	0	0	0	1	5	0
Saturday 11:00	1	0	0	0	0	11	0
Saturday 12:00	0	0	0	0	0	16	0
Saturday 13:00	1	0	0	0	2	17	0
Saturday 14:00	0	0	0	0	0	11	0
Saturday 15:00	0	0	0	0	0	20	0
Saturday 16:00	0	0	0	0	1	20	0
Saturday 17:00	1	0	0	0	2	24	0
Saturday 18:00	0	0	0	0	0	18	0
Saturday 19:00	0	0	0	0	1	23	0
Saturday 20:00	0	0	0	0	0	20	0
Saturday 21:00	0	0	0	0	0	22	0
Saturday 22:00	0	0	0	0	0	41	0
Saturday 23:00	0	0	0	0	0	20	0
Sunday 00:00	0	0	0	5	1	0	0
Sunday 01:00	0	0	0	1	0	0	1
Sunday 02:00	0	0	0	5	0	0	0
Sunday 03:00	0	0	0	4	0	1	0
Sunday 04:00	0	0	0	0	0	0	0
Sunday 05:00	0	0	0	0	0	0	3
Sunday 06:00	0	0	0	0	0	0	1



### **Total Hackney Carriages Departing With Passengers**

Hour beginning								
Thursday 07:00	Hour beginning	Earl Street Upper	High Street, Players	High Street, HSBC	County Hall	Maidstone East Station	King Street	King Street at High Street
Thursday 08:00								
Thursday 10:00								
Thursday 10:00								
Thursday 11:00								
Thursday 12:00								
Thursday 13:00								
Thursday 14:00								_
Thursday 15:00								
Thursday 16:00								
Thursday 17:00								
Thursday 18:00								_
Thursday 19:00								
Thursday 20:00								
Thursday 21:00								
Thursday 22:00								
Thursday 23:00								
Friday 00:00         0         0         0         0         0         4           Friday 01:00         0         0         0         9         0         0         5           Friday 02:00         0         0         0         0         2         0         0         2           Friday 03:00         0 </td <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>								
Friday 01:00         0         0         0         9         0         0         5           Friday 02:00         0         0         0         2         0         0         2           Friday 03:00         0         0         0         0         0         0         0         0           Friday 05:00         0 </td <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>								
Friday 02:00         0         0         0         2         0         0         2           Friday 03:00         0         0         0         7         0         0         0           Friday 04:00         0         0         0         0         0         0         0           Friday 05:00         0         0         0         0         0         0         1         3           Friday 06:00         0         0         0         0         0         0         1         3         6           Friday 07:00         0         0         0         0         0         0         1         0         6         6         Friday 08:00         0         0         0         0         1         0         6         Friday 08:00         0         0         0         0         0         0         2         2         10         0         0         0         0         0         2         2         10         0         0         0         0         0         0         0         0         0         0         0         0         0         0         0         0         0								
Friday 03:00         0         0         0         7         0         0         0           Friday 04:00         1         3         Friday 06:00         0								
Friday 04:00         1         1         3         Friday 06:00         0         0         0         0         0         0         0         0         0         0         0         0         0         0         0         1         3         8         Friday 07:00         0								
Friday 05:00         0         0         0         0         0         1           Friday 06:00         0         0         0         0         0         1         3           Friday 07:00         0         0         0         0         1         0         6           Friday 08:00         0         0         0         0         2         2         10           Friday 09:00         0         0         0         0         2         2         10           Friday 09:00         0         0         0         0         0         2         2         10           Friday 10:00         0         0         0         0         0         4         2         19           Friday 12:00         0         0         0         0         0         4         2         19           Friday 13:00         0         0         0         0         0         4         5         16           Friday 14:00         0         0         0         0         0         1         4         30           Friday 15:00         0         0         0         0         0				0		0	0	
Friday 06:00         0         0         0         0         1         3           Friday 07:00         0         0         0         0         1         0         6           Friday 08:00         0         0         0         0         2         2         10           Friday 09:00         0         0         0         0         2         2         10           Friday 10:00         0         0         0         0         0         4         2         19           Friday 11:00         0         0         0         0         0         4         2         19           Friday 12:00         0         0         0         0         0         4         2         19           Friday 13:00         0         0         0         0         0         4         5         16           Friday 14:00         0         0         0         0         0         1         4         30           Friday 15:00         0         0         0         0         0         1         4         30           Friday 16:00         0         0         0         0				0		0		
Friday 07:00         0         0         0         1         0         6           Friday 08:00         0         0         0         0         2         2         10           Friday 09:00         0         0         0         0         2         2         10           Friday 10:00         0         0         0         0         0         2         12           Friday 11:00         0         0         0         0         4         2         19           Friday 12:00         0         0         0         0         4         2         19           Friday 13:00         0         0         0         0         4         5         16           Friday 14:00         0         0         0         0         2         1         18           Friday 15:00         0         0         0         0         1         4         30           Friday 16:00         0         0         0         0         4         0         29           Friday 17:00         0         0         0         0         4         4         13           Friday 19:00	Friday 05:00	0		0	0	0	0	
Friday 08:00         0         0         0         2         2         10           Friday 09:00         0         0         0         0         2         2         10           Friday 10:00         0         0         0         0         0         2         12           Friday 11:00         0         0         0         0         0         4         2         19           Friday 12:00         0         0         0         0         0         7         3         18           Friday 13:00         0         0         0         0         4         5         16           Friday 14:00         0         0         0         0         2         1         18           Friday 15:00         0         0         0         0         1         4         30           Friday 16:00         0         0         0         0         0         4         0         29           Friday 16:00         0         0         0         0         0         4         4         13           Friday 18:00         0         0         0         0         0         7		0		0	0	0		
Friday 09:00         0         0         0         2         2         10           Friday 10:00         0         0         0         0         5         2         12           Friday 11:00         0         0         0         0         4         2         19           Friday 12:00         0         0         0         0         7         3         18           Friday 13:00         0         0         0         0         4         5         16           Friday 14:00         0         0         0         0         2         1         18           Friday 15:00         0         0         0         0         1         4         30           Friday 16:00         0         0         0         0         4         0         29           Friday 17:00         0         0         0         0         4         4         13           Friday 19:00         0         0         0         0         4         4         13           Friday 29:00         0         0         0         0         7         1         11           Friday 21:00 <td< td=""><td>Friday 07:00</td><td>0</td><td>0</td><td>0</td><td>0</td><td>1</td><td>0</td><td>6</td></td<>	Friday 07:00	0	0	0	0	1	0	6
Friday 10:00         0         0         0         5         2         12           Friday 11:00         0         0         0         0         4         2         19           Friday 12:00         0         0         0         0         0         7         3         18           Friday 13:00         0         0         0         0         4         5         16           Friday 14:00         0         0         0         0         2         1         18           Friday 15:00         0         0         0         0         1         4         30           Friday 16:00         0         0         0         0         4         0         29           Friday 17:00         0         0         0         0         4         4         13           Friday 18:00         0         0         0         0         4         4         13           Friday 19:00         0         0         0         0         7         1         11           Friday 20:00         0         0         0         0         0         4         1         17	Friday 08:00	0	0	0	0	2		10
Friday 11:00         0         0         0         4         2         19           Friday 12:00         0         0         0         0         7         3         18           Friday 13:00         0         0         0         0         4         5         16           Friday 14:00         0         0         0         0         2         1         18           Friday 15:00         0         0         0         0         1         4         30           Friday 16:00         0         0         0         0         4         0         29           Friday 17:00         0         0         0         0         4         4         13           Friday 18:00         0         0         0         0         6         5         20           Friday 19:00         0         0         0         0         7         1         11           Friday 20:00         0         0         0         0         5         0         19           Friday 21:00         0         0         0         0         0         1         1         1           Friday 22:0	Friday 09:00	0		0	0			10
Friday 12:00         0         0         0         7         3         18           Friday 13:00         0         0         0         0         4         5         16           Friday 14:00         0         0         0         0         2         1         18           Friday 15:00         0         0         0         0         1         4         30           Friday 16:00         0         0         0         0         4         0         29           Friday 17:00         0         0         0         0         4         4         13           Friday 18:00         0         0         0         0         6         5         20           Friday 19:00         0         0         0         0         7         1         11           Friday 20:00         0         0         0         0         5         0         19           Friday 21:00         0         0         0         0         0         4         1         17           Friday 22:00         0         0         0         0         0         1         1         1	Friday 10:00	0	0	0	0	5		12
Friday 13:00         0         0         0         4         5         16           Friday 14:00         0         0         0         0         2         1         18           Friday 15:00         0         0         0         0         1         4         30           Friday 16:00         0         0         0         0         4         0         29           Friday 17:00         0         0         0         0         4         4         13           Friday 18:00         0         0         0         0         6         5         20           Friday 19:00         0         0         0         0         7         1         11           Friday 20:00         0         0         0         0         5         0         19           Friday 21:00         0         0         0         0         4         1         17           Friday 22:00         0         0         0         0         0         1         1         17           Friday 23:00         0         0         0         0         0         0         34         34         34	Friday 11:00	0	0	0	0	4	2	19
Friday 14:00         0         0         0         2         1         18           Friday 15:00         0         0         0         0         1         4         30           Friday 16:00         0         0         0         0         4         0         29           Friday 17:00         0         0         0         0         4         4         13           Friday 18:00         0         0         0         0         6         5         20           Friday 19:00         0         0         0         0         7         1         11           Friday 20:00         0         0         0         0         5         0         19           Friday 21:00         0         0         0         0         4         1         17           Friday 22:00         0         0         0         0         0         10         1         31           Friday 23:00         0         0         0         0         0         0         34         34           Saturday 00:00         0         0         0         0         0         33         35 <tr< td=""><td>Friday 12:00</td><td>0</td><td>0</td><td>0</td><td>0</td><td>7</td><td>3</td><td>18</td></tr<>	Friday 12:00	0	0	0	0	7	3	18
Friday 15:00         0         0         0         1         4         30           Friday 16:00         0         0         0         0         4         0         29           Friday 17:00         0         0         0         0         4         4         13           Friday 18:00         0         0         0         0         6         5         20           Friday 19:00         0         0         0         0         7         1         11           Friday 20:00         0         0         0         0         5         0         19           Friday 21:00         0         0         0         0         4         1         17           Friday 22:00         0         0         0         0         10         1         31           Friday 23:00         0         0         0         0         0         34         34           Saturday 00:00         0         0         0         0         0         33         34           Saturday 02:00         0         0         0         0         0         0         34           Saturday 03:00	Friday 13:00	0	0	0	0	4		16
Friday 16:00         0         0         0         4         0         29           Friday 17:00         0         0         0         0         4         4         13           Friday 18:00         0         0         0         0         6         5         20           Friday 19:00         0         0         0         0         7         1         11           Friday 20:00         0         0         0         0         5         0         19           Friday 21:00         0         0         0         0         4         1         17           Friday 22:00         0         0         0         0         10         1         31           Friday 23:00         0         0         0         0         0         6         0         34           Saturday 00:00         0         0         0         0         2         0         0         31           Saturday 01:00         0         0         0         0         0         0         34           Saturday 03:00         0         0         0         0         0         0         0         0 <td>Friday 14:00</td> <td>0</td> <td>0</td> <td>0</td> <td>0</td> <td>2</td> <td>1</td> <td>18</td>	Friday 14:00	0	0	0	0	2	1	18
Friday 17:00         0         0         0         4         4         13           Friday 18:00         0         0         0         0         6         5         20           Friday 19:00         0         0         0         0         7         1         11           Friday 20:00         0         0         0         0         5         0         19           Friday 21:00         0         0         0         0         4         1         17           Friday 22:00         0         0         0         0         10         1         31           Friday 23:00         0         0         0         0         6         0         34           Saturday 00:00         0         0         0         2         0         0         31           Saturday 01:00         0         0         0         1         14         0         0         34           Saturday 03:00         0         0         0         0         0         0         0         2           Saturday 04:00         0         0         0         0         0         0         0         0<	Friday 15:00	0	0	0	0	1	4	30
Friday 17:00         0         0         0         4         4         13           Friday 18:00         0         0         0         0         6         5         20           Friday 19:00         0         0         0         0         7         1         11           Friday 20:00         0         0         0         0         5         0         19           Friday 21:00         0         0         0         0         4         1         17           Friday 22:00         0         0         0         0         10         1         31           Friday 23:00         0         0         0         0         6         0         34           Saturday 00:00         0         0         0         2         0         0         31           Saturday 01:00         0         0         0         2         10         0         34           Saturday 02:00         0         0         1         14         0         0         34           Saturday 04:00         0         0         0         0         0         0         0         2	Friday 16:00	0	0	0	0	4	0	29
Friday 19:00         0         0         0         7         1         11           Friday 20:00         0         0         0         0         5         0         19           Friday 21:00         0         0         0         0         4         1         17           Friday 22:00         0         0         0         0         10         1         31           Friday 23:00         0         0         0         0         6         0         34           Saturday 00:00         0         0         0         2         0         0         31           Saturday 01:00         0         0         0         2         10         0         39           Saturday 02:00         0         0         1         14         0         0         34           Saturday 03:00         0         0         0         0         0         0         0         2           Saturday 04:00         0         0         0         0         0         0         0         2           Saturday 05:00         0         0         0         0         0         0         0 <t< td=""><td>Friday 17:00</td><td>0</td><td>0</td><td>0</td><td>0</td><td>4</td><td>4</td><td>13</td></t<>	Friday 17:00	0	0	0	0	4	4	13
Friday 19:00         0         0         0         7         1         11           Friday 20:00         0         0         0         0         5         0         19           Friday 21:00         0         0         0         0         4         1         17           Friday 22:00         0         0         0         0         10         1         31           Friday 23:00         0         0         0         0         6         0         34           Saturday 00:00         0         0         0         2         0         0         31           Saturday 01:00         0         0         0         2         10         0         39           Saturday 02:00         0         0         1         14         0         0         34           Saturday 03:00         0         0         0         0         0         0         0         2           Saturday 04:00         0         0         0         0         0         0         0         2           Saturday 05:00         0         0         0         0         0         0         0 <t< td=""><td>Friday 18:00</td><td>0</td><td>0</td><td>0</td><td>0</td><td>6</td><td>5</td><td>20</td></t<>	Friday 18:00	0	0	0	0	6	5	20
Friday 20:00         0         0         0         5         0         19           Friday 21:00         0         0         0         0         4         1         17           Friday 22:00         0         0         0         0         10         1         31           Friday 23:00         0         0         0         0         6         0         34           Saturday 00:00         0         0         0         2         0         0         31           Saturday 01:00         0         0         0         2         10         0         0         39           Saturday 02:00         0         0         0         14         0         0         34           Saturday 03:00         0         0         0         7         0         0         24           Saturday 04:00         0         0         0         0         0         0         0         2           Saturday 05:00         0         0         0         0         0         0         0         2		0	0	0	0			11
Friday 21:00         0         0         0         4         1         17           Friday 22:00         0         0         0         0         10         1         31           Friday 23:00         0         0         0         0         6         0         34           Saturday 00:00         0         0         0         2         0         0         31           Saturday 01:00         0         0         2         10         0         0         39           Saturday 02:00         0         0         1         14         0         0         34           Saturday 03:00         0         0         0         7         0         0         24           Saturday 04:00         0         0         0         0         0         0         0         2           Saturday 05:00         0         0         0         0         0         0         0         2		0	0	0	0	5	0	19
Friday 22:00         0         0         0         10         1         31           Friday 23:00         0         0         0         0         6         0         34           Saturday 00:00         0         0         0         2         0         0         31           Saturday 01:00         0         0         2         10         0         0         39           Saturday 02:00         0         0         1         14         0         0         34           Saturday 03:00         0         0         0         7         0         0         24           Saturday 04:00         0         0         0         0         0         0         2           Saturday 05:00         0         0         0         0         0         0         2		0	0	0	0		1	17
Friday 23:00         0         0         0         6         0         34           Saturday 00:00         0         0         0         2         0         0         31           Saturday 01:00         0         0         2         10         0         0         39           Saturday 02:00         0         0         1         14         0         0         34           Saturday 03:00         0         0         0         7         0         0         24           Saturday 04:00         0         0         0         0         0         0         2           Saturday 05:00         0         0         0         0         0         2         2		0				10		31
Saturday 00:00         0         0         0         2         0         0         31           Saturday 01:00         0         0         2         10         0         0         39           Saturday 02:00         0         0         1         14         0         0         34           Saturday 03:00         0         0         0         7         0         0         24           Saturday 04:00         0         0         0         0         0         0         13           Saturday 05:00         0         0         0         0         0         0         2			0	0	0	6	0	34
Saturday 01:00         0         0         2         10         0         0         39           Saturday 02:00         0         0         1         14         0         0         34           Saturday 03:00         0         0         0         7         0         0         24           Saturday 04:00         0         0         0         0         0         0         13           Saturday 05:00         0         0         0         0         0         2								
Saturday 02:00         0         0         1         14         0         0         34           Saturday 03:00         0         0         0         7         0         0         24           Saturday 04:00         0         0         0         0         0         0         13           Saturday 05:00         0         0         0         0         0         0         2	-	0	0	2		0	0	39
Saturday 03:00         0         0         0         7         0         0         24           Saturday 04:00         0         0         0         0         0         0         13           Saturday 05:00         0         0         0         0         0         2								
Saturday 04:00         0         0         0         0         0         13           Saturday 05:00         0         0         0         0         0         2								
Saturday 05:00 0 0 0 0 0 2								
<del></del>								



Hour beginning	Earl Street Upper	High Street, Players	High Street, HSBC	County Hall	Maidstone East Station	King Street	King Street at High Street
Saturday 07:00	0	0	0	0	0	0	4
Saturday 08:00	0	0	0	0	2	0	4
Saturday 09:00	0	0	0	0	1	0	4
Saturday 10:00	0	0	0	0	2	0	5
Saturday 11:00	1	0	0	0	2	0	13
Saturday 12:00	0	0	0	0	2	0	21
Saturday 13:00	0	0	0	0	4	1	21
Saturday 14:00	0	0	0	0	5	3	20
Saturday 15:00	0	0	0	0	4		21
Saturday 16:00	1	0	0	0	5	1	17
Saturday 17:00	0	0	0	0	4	2	22
Saturday 18:00	0	0	0	0	6	3	21
Saturday 19:00	0	0	0	0	3	1	21
Saturday 20:00	0	0	0	0	7	0	18
Saturday 21:00	0	0	0	0	8	2	20
Saturday 22:00	0	0	0	0	7	0	39
Saturday 23:00	0	0	0	0	12	0	34
Sunday 00:00	0	0	0	4	2	0	36
Sunday 01:00	0	1	3	9	0	0	48
Sunday 02:00	0	0	2	12	0	0	34
Sunday 03:00	0	0	0	5	0	0	42
Sunday 04:00	0	0	0	0	0	0	21
Sunday 05:00	0	0	0	0	0	0	13
Sunday 06:00	0	0	0	0	0	0	6



### **Total Hackney Carriage Departures (With and without passengers)**

Hour beginning	Earl Street Upper	High Street, Players	High Street, HSBC	County Hall	Maidstone East Station	King Street	King Street at High Street
Thursday 07:00	0	0	0	0	0	3	3
Thursday 08:00	0	0	0	0	1	12	9
Thursday 09:00	0	0	0	0	10	12	12
Thursday 10:00	2	0	0	0	2	14	11
Thursday 11:00	0	0	0	0	6	17	16
Thursday 12:00	1	0	0	0	8	17	15
Thursday 13:00	1	0	0	0	5	16	11
Thursday 14:00	2	0	0	0	5	25	19
Thursday 15:00	1	0	0	0	4	25	26
Thursday 16:00	1	0	0	0	3	10	20
Thursday 17:00	0	0	0	0	5	21	16
Thursday 18:00	0	0	0	0	9	12	12
Thursday 19:00	0	0	0	0	6 4	12 13	12
Thursday 20:00							9 7
Thursday 21:00	0	0	0	0	6	11	
Thursday 22:00	0	0	0	0	8 7	16	15
Thursday 23:00	0	0	0	0		13	16
Friday 00:00	0	0	0	0	0	0	6
Friday 01:00	0	0	0	9	0	0	5
Friday 02:00	0	0	0	2	0	0	3
Friday 03:00	0	0	0	7	0	0	2
Friday 04:00	0	0	0	0	0	0	0
Friday 05:00	0	0	0	0	0	0	1
Friday 06:00	0	0	0	0	0	2	5
Friday 07:00	0	0	0	0	1	4	7
Friday 08:00	1	0	0	0	3	9	10
Friday 09:00	0	0	0	0	3	11	10
Friday 10:00	0	0	0	0	6	16	12
Friday 11:00	1	0	0	0	7	23	19
Friday 12:00	1	0	0	0	7	20	18
Friday 13:00	1	0	0	0	6	22	16
Friday 14:00	1	0	0	0	3	21	18
Friday 15:00	0	0	0	0	2	27	30
Friday 16:00	0	0	0	0	4	14	29
Friday 17:00	0	0	0	0	4	17	13
Friday 18:00	1	0	0	0	6	26	20
Friday 19:00	0	0	0	0	8	14	11
Friday 20:00	0	0	0	0	6	18	19
Friday 21:00	0	0	0	0	4	13	17
Friday 22:00	0	0	0	0	10	29	31
Friday 23:00	0	0	0	0	11	14	34
Saturday 00:00	0	0	0	5	4	0	32
Saturday 01:00	0	0	2	10	0	0	39
Saturday 02:00	0	0	1	14	0	0	36
Saturday 03:00	0	0	0	9	0	0	24
Saturday 04:00	0	0	0	0	0	0	16
Saturday 05:00	0	0	0	0	0	0	8
Saturday 06:00	0	0	0	0	0	0	2



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Hour beginning	Earl Street Upper	High Street, Players	High Street, HSBC	County Hall	Maidstone East Station	King Street	King Street at High Street
Saturday 07:00	0	0	0	0	0	0	4
Saturday 08:00	0	0	0	0	2	0	4
Saturday 09:00	0	0	0	0	1	2	4
Saturday 10:00	0	0	0	0	3	5	5
Saturday 11:00	2	0	0	0	2	11	13
Saturday 12:00	0	0	0	0	2	16	21
Saturday 13:00	1	0	0	0	6	18	21
Saturday 14:00	0	0	0	0	5	14	20
Saturday 15:00	0	0	0	0	4	21	21
Saturday 16:00	1	0	0	0	6	21	17
Saturday 17:00	1	0	0	0	6	26	22
Saturday 18:00	0	0	0	0	6	21	21
Saturday 19:00	0	0	0	0	4	24	21
Saturday 20:00	0	0	0	0	7	20	18
Saturday 21:00	0	0	0	0	8	24	20
Saturday 22:00	0	0	0	0	7	41	39
Saturday 23:00	0	0	0	0	12	20	34
Sunday 00:00	0	0	0	9	3	0	36
Sunday 01:00	0	1	3	10	0	0	49
Sunday 02:00	0	0	2	17	0	0	34
Sunday 03:00	0	0	0	9	0	1	42
Sunday 04:00	0	0	0	0	0	0	21
Sunday 05:00	0	0	0	0	0	0	16
Sunday 06:00	0	0	0	0	0	0	7



### **Proportion of Hackney Carriages departing empty**

	_			_		_	_
Hour beginning	Earl Street Upper	High Street, Players	High Street, HSBC	County Hall	Maidstone East Station	King Street	King Street at High Street
		0%	0%	0%		100%	<u>× ഗ</u>
Thursday 07:00	0%				0%		
Thursday 08:00	0%	0%	0%	0%	0%	92%	11%
Thursday 09:00	100%	0%	0%	0%	20%	92%	8%
Thursday 10:00	100%	0%	0%	0%	50%	86%	9%
Thursday 11:00	0%	0%	0%	0%	0%	88%	6%
Thursday 12:00	0%	0%	0%	0%	0%	94%	0%
Thursday 13:00	0%	0%	0%	0%	40%	100%	0%
Thursday 14:00	50%	0%	0%	0%	0%	88%	16%
Thursday 15:00	100%	0%	0%	0%	0%	84%	0%
Thursday 16:00	0%	0%	0%	0%	33%	70%	5%
Thursday 17:00	0%	0%	0%	0%	40%	81%	6%
Thursday 18:00	0%	0%	0%	0%	0%	100%	17%
Thursday 19:00	0%	0%	0%	0%	17%	100%	0%
Thursday 20:00	0%	0%	0%	0%	0%	77%	11%
Thursday 21:00	0%	0%	0%	0%	17%	100%	14%
Thursday 22:00	0%	0%	0%	0%	0%	100%	0%
Thursday 23:00	0%	0%	0%	0%	14%	77%	0%
Friday 00:00	0%	0%	0%	0%	0%	0%	33%
Friday 01:00	0%	0%	0%	0%	0%	0%	0%
Friday 02:00	0%	0%	0%	0%	0%	0%	33%
Friday 03:00	0%	0%	0%	0%	0%	0%	100%
Friday 04:00	0%	0%	0%	0%	0%	0%	0%
Friday 05:00	0%	0%	0%	0%	0%	0%	0%
Friday 06:00	0%	0%	0%	0%	0%	50%	40%
Friday 07:00	0%	0%	0%	0%	0%	100%	14%
Friday 08:00	100%	0%	0%	0%	33%	78%	0%
Friday 09:00	0%	0%	0%	0%	33%	82%	0%
Friday 10:00	0%	0%	0%	0%	17%	88%	0%
Friday 11:00	100%	0%	0%	0%	43%	91%	0%
Friday 12:00	100%	0%	0%	0%	0%	85%	0%
Friday 13:00	100%	0%	0%	0%	33%	77%	0%
Friday 14:00	100%	0%	0%	0%	33%	95%	0%
Friday 15:00	0%	0%	0%	0%	50%	85%	0%
Friday 16:00	0%	0%	0%	0%	0%	100%	0%
Friday 17:00	0%	0%	0%	0%	0%	76%	0%
Friday 18:00	100%	0%	0%	0%	0%	81%	0%
Friday 19:00	0%	0%	0%	0%	13%	93%	0%
Friday 20:00	0%	0%	0%	0%	17%	100%	0%
Friday 21:00	0%	0%	0%	0%	0%	92%	0%
Friday 22:00	0%	0%	0%	0%	0%	97%	0%
Friday 23:00	0%	0%	0%	0%	45%	100%	0%
Saturday 00:00	0%	0%	0%	60%	100%	0%	3%
Saturday 01:00	0%	0%	0%	0%	0%	0%	0%
Saturday 02:00	0%	0%	0%	0%	0%	0%	6%
Saturday 03:00	0%	0%	0%	22%	0%	0%	0%
Saturday 04:00	0%	0%	0%	0%	0%	0%	19%
Saturday 05:00	0%	0%	0%	0%	0%	0%	75%
Saturday 06:00	0%	0%	0%	0%	0%	0%	50%



							_
Hour beginning	Earl Street Upper	High Street, Players	High Street, HSBC	County Hall	Maidstone East Station	King Street	King Street at High Street
Saturday 07:00	0%	0%	0%	0%	0%	0%	0%
Saturday 08:00	0%	0%	0%	0%	0%	0%	0%
Saturday 09:00	0%	0%	0%	0%	0%	100%	0%
Saturday 10:00	0%	0%	0%	0%	33%	100%	0%
Saturday 11:00	50%	0%	0%	0%	0%	100%	0%
Saturday 12:00	0%	0%	0%	0%	0%	100%	0%
Saturday 13:00	100%	0%	0%	0%	33%	94%	0%
Saturday 14:00	0%	0%	0%	0%	0%	79%	0%
Saturday 15:00	0%	0%	0%	0%	0%	95%	0%
Saturday 16:00	0%	0%	0%	0%	17%	95%	0%
Saturday 17:00	100%	0%	0%	0%	33%	92%	0%
Saturday 18:00	0%	0%	0%	0%	0%	86%	0%
Saturday 19:00	0%	0%	0%	0%	25%	96%	0%
Saturday 20:00	0%	0%	0%	0%	0%	100%	0%
Saturday 21:00	0%	0%	0%	0%	0%	92%	0%
Saturday 22:00	0%	0%	0%	0%	0%	100%	0%
Saturday 23:00	0%	0%	0%	0%	0%	100%	0%
Sunday 00:00	0%	0%	0%	56%	33%	0%	0%
Sunday 01:00	0%	0%	0%	10%	0%	0%	2%
Sunday 02:00	0%	0%	0%	29%	0%	0%	0%
Sunday 03:00	0%	0%	0%	44%	0%	100%	0%
Sunday 04:00	0%	0%	0%	0%	0%	0%	0%
Sunday 05:00	0%	0%	0%	0%	0%	0%	19%
Sunday 06:00	0%	0%	0%	0%	0%	0%	14%



### Average Hackney Carriage vehicle wait time at rank (Minutes)

				1			
Hour beginning	Earl Street Upper	High Street, Players	High Street, HSBC	County Hall	Maidstone East Station	King Street	King Street at High Street
	0	0	0	0	0	8	14
Thursday 07:00	0	0	0		10	10	9
Thursday 08:00		0		0	19	15	5
Thursday 09:00	7	0	0	0	56	25	7
Thursday 10:00 Thursday 11:00	0	0	0	0	64	22	5
Thursday 12:00	9	0	0	0	1	21	6
Thursday 13:00	45	0	0	0	10	17	9
Thursday 14:00	80	0	0	0	15	14	4
Thursday 15:00	4	0	0	0	11	5	2
Thursday 16:00	0	0	0	0	32	1	2
	0	0	0	0	23	6	4
Thursday 17:00	0	0	0	0	15	7	8
Thursday 18:00		0		0	12	13	8
Thursday 19:00	0	0	0	0			10
Thursday 20:00				0	31 48	22	
Thursday 21:00	0	0	0	0	32	18 12	15 5
Thursday 22:00							
Thursday 23:00	0	0	0	0	14	8	9
Friday 00:00	0	0	0	19	0	0	42
Friday 01:00	0	0	0	21	0	0	16
Friday 02:00	0	0	0	28	0	0	15
Friday 03:00	0	0	0	24	0	0	4 0
Friday 04:00	0	0	0	0	0	0	
Friday 05:00	0	0	0	0	0	0	4
Friday 06:00	0	0	0	0	0	0	12
Friday 07:00	0	0	0	0	0	0	6
Friday 08:00	0	0	0	0	10	2 9	7 9
Friday 09:00	0	0	0	0	31		
Friday 10:00	8	0	0	0	37	17	7
Friday 11:00	3		0	0	11	9 7	4 5
Friday 12:00	0	0	0	0	13		
Friday 13:00	0	0	0	0	25 51	14	7
Friday 14:00	0	0	0	0	51	8	1
Friday 15:00					4	4	2
Friday 16:00	0	0	0	0		7	7
Friday 17:00	0	0	0		11	15	/
Friday 18:00	4	0	0	0	19 6	12	
Friday 19:00	0		0			18	7
Friday 20:00	0	0	0	0	27	19	6 4
Friday 21:00	0	0	0	0	43	16 5	1
Friday 22:00	0	0	0	0	23		5
Friday 23:00	0	0	0	6	21 2	11 0	13
Saturday 00:00		0	0				
Saturday 01:00	0	0	3	22	0	0	11
Saturday 02:00		0		30		0	11
Saturday 03:00	0	0	0	24	0	0	17
Saturday 04:00	0		0	0	0		12
Saturday 05:00	0	0	0	0	0	0	58
Saturday 06:00	0	U	0	0	0	U	99



Hour beginning	Earl Street Upper	High Street, Players	High Street, HSBC	County Hall	Maidstone East Station	King Street	King Street at High Street
Saturday 07:00	0	0	0	0	0	0	5
Saturday 08:00	0	0	0	0	6	0	6
Saturday 09:00	0	0	0	0	13	6	10
Saturday 10:00	8	0	0	0	3	17	22
Saturday 11:00	10	0	0	0	21	9	4
Saturday 12:00	0	0	0	0	11	5	3 3 3 5 2
Saturday 13:00	0	0	0	0	7	5	3
Saturday 14:00	0	0	0	0	13	3	3
Saturday 15:00	0	0	0	0	17	8	3
Saturday 16:00	4	0	0	0	23	12	5
Saturday 17:00	0	0	0	0	30	10	
Saturday 18:00	0	0	0	0	13	8	3 5 3
Saturday 19:00	0	0	0	0	15	9	5
Saturday 20:00	0	0	0	0	16	13	
Saturday 21:00	0	0	0	0	27	14	4
Saturday 22:00	0	0	0	0	20	7	2
Saturday 23:00	0	0	0	0	18	9	8
Sunday 00:00	0	0	0	1	0	0	14
Sunday 01:00	0	5	0	13	0	0	10
Sunday 02:00	0	0	6	23	0	0	8
Sunday 03:00	0	0	0	21	0	0	2
Sunday 04:00	0	0	0	0	0	0	9
Sunday 05:00	0	0	0	0	0	0	24
Sunday 06:00	0	0	0	0	0	0	37



### APPENDIX B OBSERVED PASSENGER WAITING



	Number of passengers who had to	
Hour Beginning	wait for a taxi to arrrive	had to wait
Thursday 07:00	0	0%
Thursday 08:00 Thursday 09:00	0	0%
Thursday 10:00	0	0%
Thursday 11:00	0	0%
Thursday 12:00	7	18%
Thursday 13:00	1	5%
Thursday 14:00	0	0%
Thursday 15:00	0	0%
Thursday 16:00	4	12%
Thursday 17:00	0	0%
Thursday 18:00 Thursday 19:00	2	8% 5%
Thursday 20:00	0	0%
Thursday 21:00	0	0%
Thursday 22:00	1	3%
Thursday 23:00	0	0%
Friday 00:00	0	0%
Friday 01:00	0	0%
Friday 02:00	0	0%
Friday 03:00	0	0%
Friday 04:00	0	0%
Friday 05:00	0	0%
Friday 06:00	0	0%
Friday 07:00 Friday 08:00	1 0	14%
Friday 09:00	0	0%
Friday 10:00	2	9%
Friday 11:00	1	3%
Friday 12:00	0	0%
Friday 13:00	0	0%
Friday 14:00	0	0%
Friday 15:00	0	0%
Friday 16:00	12	23%
Friday 17:00	4	13%
Friday 18:00	5 0	12%
Friday 19:00 Friday 20:00	1	0% 4%
Friday 21:00	1	3%
Friday 22:00	1	2%
Friday 23:00	0	0%
Saturday 00:00	0	0%
Saturday 01:00	0	0%
Saturday 02:00	0	0%
Saturday 03:00	0	0%
Saturday 04:00	0	0%
Saturday 05:00	0	0%
Saturday 06:00 Saturday 07:00	0	0%
Saturday 08:00	0	0%
Saturday 09:00	0	
Saturday 10:00	0	
Saturday 11:00	2	9%
Saturday 12:00	1	3%
Saturday 13:00	5	13%
Saturday 14:00	5	11%
Saturday 15:00	0	
Saturday 16:00	0	0%
Saturday 17:00 Saturday 18:00	0 2	0% 5%
Saturday 19:00	3	9%
Saturday 20:00	1	3%
Saturday 21:00	0	
Saturday 22:00	2	3%
Saturday 23:00	14	
Sunday 00:00	16	25%
Sunday 01:00	5	5%
Sunday 02:00	0	
Sunday 03:00	18	
Sunday 04:00	0	0%
Sunday 05:00	0	0%